

# Annual Financial Report

Independent School District No. 2895

Jackson, Minnesota

For the Year Ended  
June 30, 2019

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 Jackson, Minnesota  
 Annual Financial Report  
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INTRODUCTORY SECTION  
INDEPENDENT SCHOOL DISTRICT NO. 2895  
JACKSON, MINNESOTA

FOR THE YEAR ENDED  
JUNE 30, 2019

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Independent School District No. 2895

Jackson, Minnesota  
School District Officials

For the Year Ended June 30, 2019

**Board of Education**

<u>Name</u>	<u>Term on Board Expires</u>	<u>Position</u>
Rhonda Moore	12/31/2022	Chairman
Brad Anderson	12/31/2022	Vice-Chairman
Melonie Vancura	12/31/2020	Clerk
Jeff Johnson	12/31/2020	Treasurer
Jody Thrush	12/31/2020	Director
Amy Voss	12/31/2020	Director
Eric Kruger	12/31/2022	Director

**Administration**

Todd Meyer	Superintendent
James Hoffbeck	Business Manager

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FINANCIAL SECTION  
INDEPENDENT SCHOOL DISTRICT NO. 2895  
JACKSON, MINNESOTA

FOR THE YEAR ENDED  
JUNE 30, 2019

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## INDEPENDENT AUDITOR'S REPORT

Members of the School Board  
Independent School District No. 2895  
Jackson, Minnesota

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Independent School District No. 2895, Jackson, Minnesota, (the District) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the District as of June 30, 2019, and the respective changes in financial position and the budgetary comparison for the General fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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## Other Matters

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis starting on page 17 and the Schedules of Employer's Share of the Net Pension Liability and the Schedules of Employer's Contributions and Schedule of Changes in the District's Net OPEB Liability and Related Ratios starting on page 68 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Information**

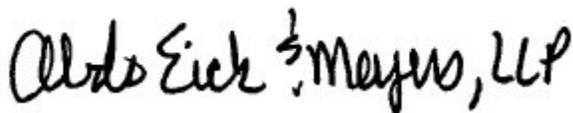
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section and the accompanying combining and individual fund financial statements and schedules and table are presented for the purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules and table are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and table are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 29, 2019, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



ABDO, EICK & MEYERS, LLP  
Mankato, Minnesota  
October 29, 2019

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## Management's Discussion and Analysis

As management of the Independent School District No. 2895, Jackson, Minnesota (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2019.

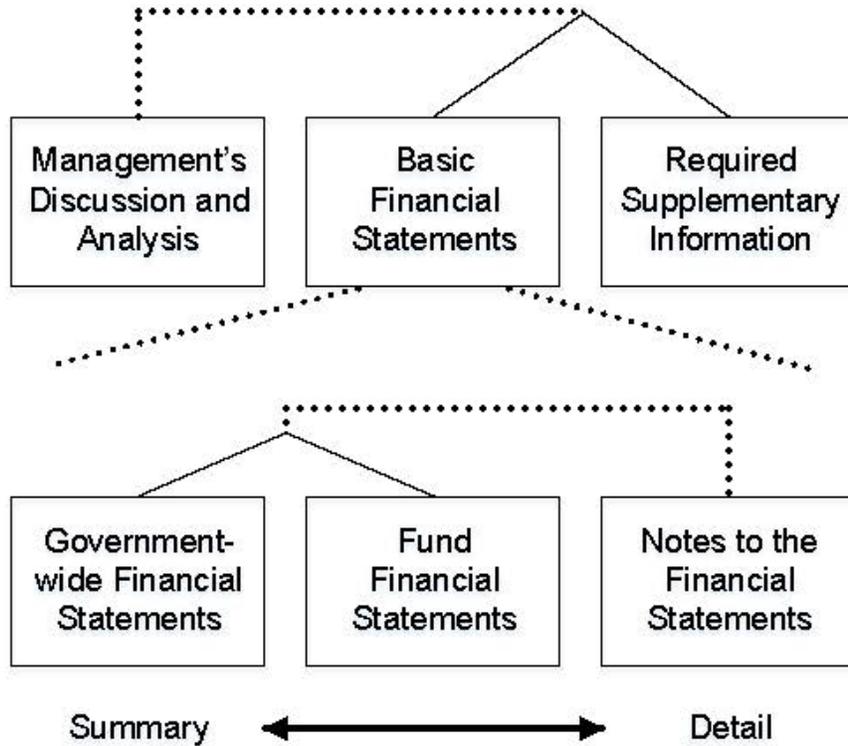
### Financial Highlights

- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$5,655,625 (*net position*). Of this amount, a deficit of \$11,865,621 (*unrestricted net position*) exists due to the recognition of long-term pension liabilities in accordance with GASB Statement No. 68.
- The District's total net position increased by \$4,281,400, compared to the prior year's decrease of \$3,375,392. This change is mainly due to revenues increasing 2.5 percent and expenses decreasing 37.4 percent. The main cause of the increase is due to the District recognized negative pension expense of \$3,471,350 in the current year and pension expense of \$4,174,272 in the prior year.
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$2,647,983, an increase of \$170,777 in comparison with the prior year. The main reason for the increase is due to an increase of 42 ADM's. Unassigned fund balance represents amounts that are available for spending at the District's discretion. Of the total fund balance, \$1,594,894 is *available for spending* at the District's discretion (*unassigned fund balance*).
- At the end of the current fiscal year, unassigned fund balance for the General fund was \$1,640,568 or 11.8 percent of total General fund expenditures. At the close of 2018 we had an unassigned balance of \$1,455,570.
- The District's total debt decreased by \$1,240,000 or 23.9 percent during the current fiscal year. This decrease relates to the scheduled debt payment on the District's only outstanding bond.

## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) District-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other required supplemental information in addition to the basic financial statements themselves. The following chart shows how the various parts of this annual report are arranged and related to one another:

### Organization of Independent School District No. 2895 Annual Financial Report



The following chart summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements:

### Major Features of the District-wide and Fund Financial Statements

	Fund Financial Statements		
	District-wide Statements	Governmental Funds	Fiduciary Funds
Scope	Entire District (except fiduciary funds)	The activities of the District that are not fiduciary, such as special education and building maintenance	Instances in which the District administers resources on behalf of someone else, such as scholarship programs and student activities monies
Required financial statements	<ul style="list-style-type: none"> <li>Statement of net position</li> <li>Statement of activities</li> </ul>	<ul style="list-style-type: none"> <li>Balance sheet</li> <li>Statement of revenues, expenditures, and changes in fund balance</li> </ul>	<ul style="list-style-type: none"> <li>Statement of fiduciary net position</li> <li>Statement of changes in fiduciary net position</li> </ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of deferred outflows/inflows of resources information	All deferred outflows/inflows of resources, regardless of when cash is received or paid.	Only deferred outflows of resources expected to be used up and deferred inflows of resources that come due during the year or soon thereafter; no capital assets included	All deferred outflows/inflows of resources, regardless of when cash is received or paid
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	All additions and deductions during the year, regardless of when cash is received or paid

**District-wide Financial Statements.** The *District-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference being reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. To assess the District's overall health, you need to consider additional non-financial indicators such as changes in the District's property tax base and condition of school buildings and other facilities.

The *statement of activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

In the district-wide financial statements, the District activities are shown in one category titled “governmental activities”:

- *Governmental activities:* The District’s basic services are reported here, including regular and special education, transportation, administration, food services, and community education. Property taxes and State aids finance most of these activities.

The District-wide financial statements can be found starting on page 28 of this report.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into two categories: governmental funds and fiduciary funds.

**Governmental Funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the District-wide financial statements. However, unlike the District-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a District’s near-term financing requirements.

Because the focus of governmental funds is narrower than that of the District-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the District-wide financial statements. By doing so, readers may better understand the long-term impact by the District’s near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The District maintains four individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General fund and Debt Service fund, both of which are considered to be major funds. Data from the other two governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these no major governmental funds is provided in the form of *combining statements* elsewhere in this report.

The District adopts an annual appropriated budget for its General fund. A budgetary comparison statement has been provided for the General fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found starting on page 32 of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of student activities within the District. Fiduciary funds are *not* reflected in the District-wide financial statements because the resources of those funds are not available to support the District’s own programs. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those whom the assets belong. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found starting on page 37 of this report.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the District-wide and fund financial statements. The notes to the financial statements can be found starting on page 39 of this report.

**Required Supplementary Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District’s share of net pension liabilities (assets) for defined benefits plans, schedules of contributions, and progress in funding its obligation to provide pension and other postemployment benefits to its employees. Required supplementary information can be found starting on page 68 of this report.

**Other Information.** The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the notes to the financial statements. Combining and individual fund financial statements and schedules and table can be found starting on page 74 of this report.

## District-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets and deferred outflows exceeded liabilities and deferred inflows of resources by \$5,655,625 at the close of the most recent fiscal year.

The largest portion of the District's net position reflects its investment in capital assets (e.g., land, buildings, machinery and equipment); less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are *not* available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. These funds are to be used for the construction of school facilities. Another large portion of the District's net position reflects amounts restricted for specific purposes. These restrictions consist of \$490,297 for educational purposes, \$247,573 for food service and \$238,632 for debt service. The remaining deficit of \$11,865,621 is mainly due to the recognition of long-term pension liabilities in accordance with GASB Statement No. 68.

### Independent School District No. 2895's Net Position

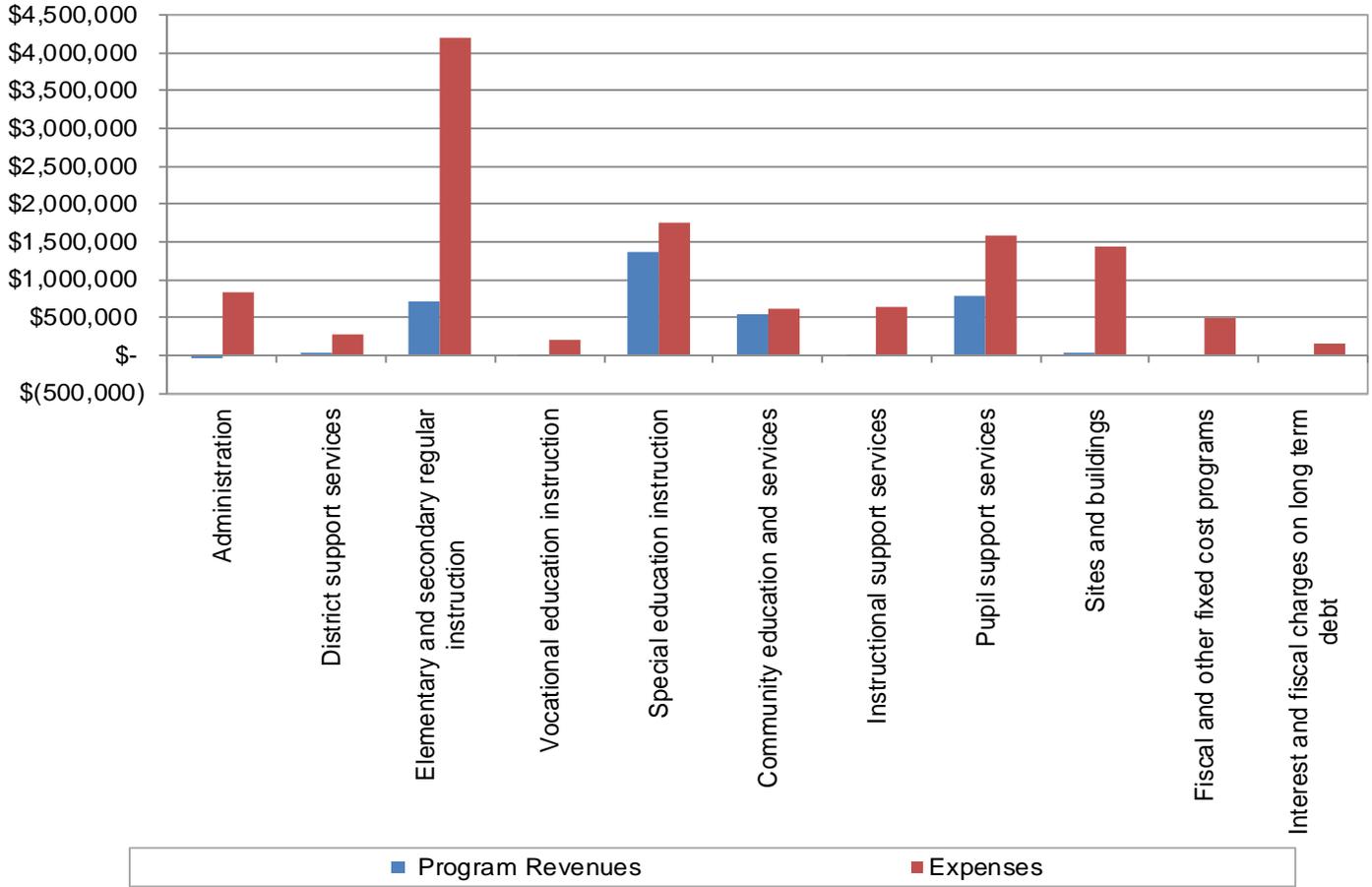
	Governmental Activities		Increase (Decrease)	
	2019	2018	Amount	Percent
Current and Other Assets	\$ 7,464,667	\$ 7,123,108	\$ 341,559	4.8 %
Capital Assets	20,759,051	21,172,356	(413,305)	(2.0)
Total Assets	<u>28,223,718</u>	<u>28,295,464</u>	<u>(71,746)</u>	(0.3)
Deferred Outflows of Resources	<u>10,878,169</u>	<u>15,440,031</u>	<u>(4,561,862)</u>	(29.5)
Long-term Liabilities Outstanding	13,985,633	33,273,960	(19,288,327)	(58.0)
Other Liabilities	1,314,704	1,299,981	14,723	1.1
Total Liabilities	<u>15,300,337</u>	<u>34,573,941</u>	<u>(19,273,604)</u>	(55.7)
Deferred Inflows of Resources	<u>18,145,925</u>	<u>7,787,329</u>	<u>10,358,596</u>	133.0
Net Position				
Net investment in capital assets	16,544,744	15,631,614	913,130	5.8
Restricted	976,502	944,312	32,190	3.4
Unrestricted	<u>(11,865,621)</u>	<u>(15,201,701)</u>	<u>3,336,080</u>	(21.9)
Total Net Position	<u>\$ 5,655,625</u>	<u>\$ 1,374,225</u>	<u>\$ 4,281,400</u>	311.6 %

**Governmental Activities.** Governmental activities increased the District's net position by \$4,281,400. Key elements of this increase are as follows:

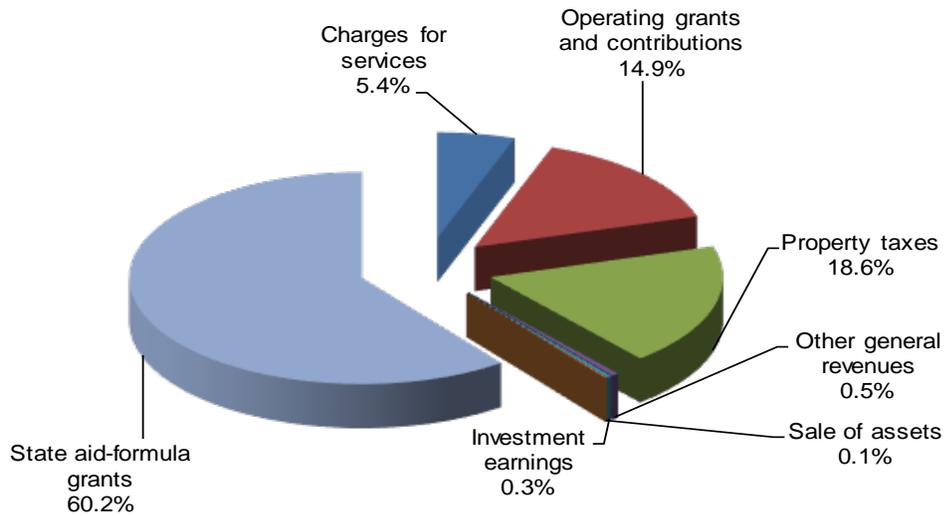
### Independent School District No. 2895's Changes in Net Position

	Governmental Activities		Increase (Decrease)	
	2019	2018	Amounts	Percent
<b>Revenues</b>				
Program revenues				
Charges for services	\$ 884,308	\$ 858,475	\$ 25,833	3.0 %
Operating grants and contributions	2,448,714	2,282,243	166,471	7.3
Capital grants and contributions	3,763	5,999	(2,236)	(37.3)
General revenues				
Property taxes	3,057,038	3,215,059	(158,021)	(4.9)
State aid-formula grants and other contributions	9,908,183	9,538,702	369,481	3.9
Other general revenues	85,207	87,639	(2,432)	(2.8)
Investment earnings	56,786	28,265	28,521	100.9
Gain on sale of assets	9,367	38,129	(28,762)	(75.4)
Total Revenues	<u>16,453,366</u>	<u>16,054,511</u>	<u>398,855</u>	2.5
<b>Expenses</b>				
Administration	826,968	1,358,055	(531,087)	(39.1)
District support services	277,460	259,341	18,119	7.0
Elementary and secondary regular instruction	4,194,528	8,865,643	(4,671,115)	(52.7)
Vocational education instruction	193,817	403,008	(209,191)	(51.9)
Special education instruction	1,756,327	3,075,968	(1,319,641)	(42.9)
Community education and services	620,572	703,076	(82,504)	(11.7)
Instructional support services	630,507	810,281	(179,774)	(22.2)
Pupil support services	1,575,112	1,825,573	(250,461)	(13.7)
Sites and buildings	1,448,626	1,441,240	7,386	0.5
Fiscal and other fixed cost programs	504,024	507,418	(3,394)	(0.7)
Interest and fiscal charges on long-term debt	144,025	180,300	(36,275)	(20.1)
Total Expenses	<u>12,171,966</u>	<u>19,429,903</u>	<u>(7,257,937)</u>	(37.4)
Change in Net Position	4,281,400	(3,375,392)	7,656,792	(226.8)
Net Position, July 1	<u>1,374,225</u>	<u>4,749,617</u>	<u>(3,375,392)</u>	(71.1)
Net Position, June 30	<u>\$ 5,655,625</u>	<u>\$ 1,374,225</u>	<u>\$ 4,281,400</u>	311.6 %

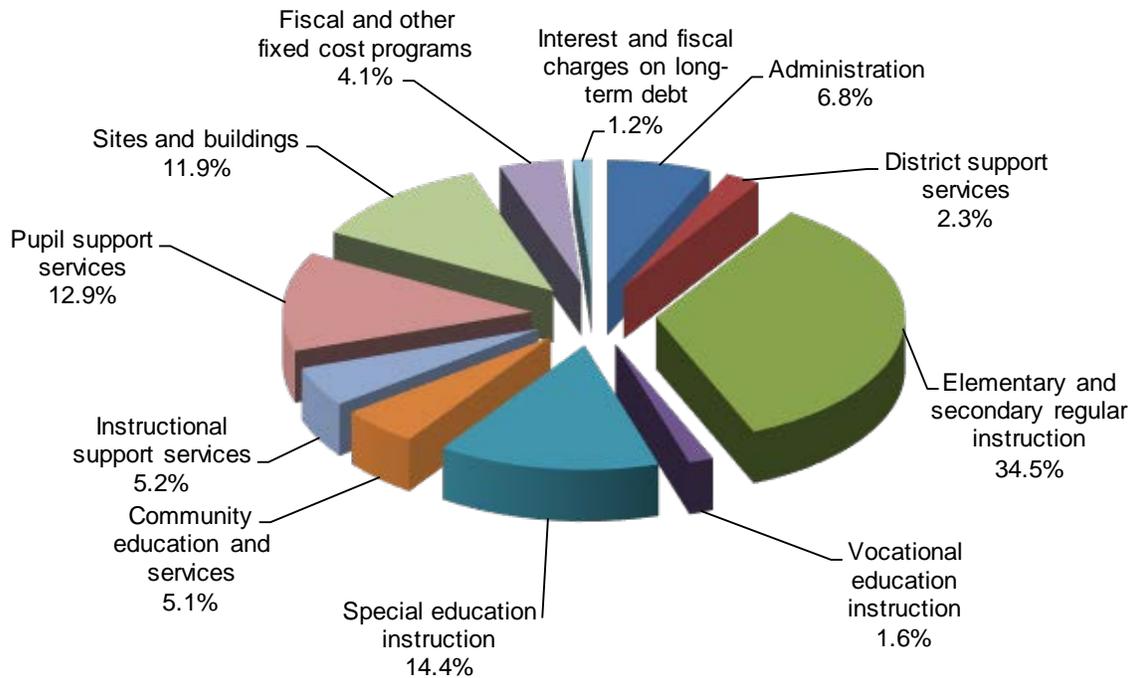
## Expenses and Program Revenues - Governmental Activities



## Revenues by Source - Governmental Activities



## Expenses by Program - Governmental Activities



### Financial Analysis of the District's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$2,647,983, an increase of \$170,777 in comparison with the prior year. Unassigned fund balance represents amounts that are available for spending at the District's discretion. Unassigned fund balance at the close of 2019 had a balance of \$1,594,894, compared to a balance of \$1,423,253 in the prior year.

The General fund is the chief operating fund of the District. At the end of the current year, unassigned fund balance of the General fund had a balance of \$1,640,568, while total fund balance reached \$2,109,367. As a measure of the General fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 11.8 percent of total General fund expenditures, while total fund balance represents 15.2 percent of that same amount.

The fund balance of the District's General fund increased by \$165,393 during the current fiscal year. The increase in fund balance was the result of an increase of 42 ADM's.

The Debt Service fund has a total fund balance of \$280,664, all of which is restricted for the payment of debt service. The net increase in fund balance during the current year was \$15,487. This increase is due to property taxes and State aids being greater than the regularly scheduled payment of principal and interest.

## General Fund Budgetary Highlights

Over the course of the year, the District revised the annual operation budget in January of 2019.

- We did revise the budget in numerous areas. The original budget was approved in March, 2018 when the student numbers were very soft.
- We had \$304,000 in transfers that inflated the expenses and revenues for the 2018-19 year.

## Capital Asset and Debt Administration

**Capital Assets.** The District's investment in capital assets for its governmental activities as of June 30, 2019, amounts to \$20,759,051 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, improvements and machinery and equipment. The total decrease in the District's investment in capital assets for the current fiscal year was 2.0 percent. The total depreciation expense for the year was \$1,014,726. The following is a schedule of capital assets as of June 30, 2019:

### Independent School District No. 2895's Capital Assets (Net of Depreciation)

	Governmental Activities		
	2019	2018	Increase (Decrease)
Land	\$ 143,618	\$ 143,618	\$ -
Buildings	19,120,200	19,596,603	(476,403)
Equipment	1,434,083	1,432,135	1,948
Construction in Progress	61,150	-	61,150
Total	<u>\$ 20,759,051</u>	<u>\$ 21,172,356</u>	<u>\$ (413,305)</u>

Additional information on the District's capital assets can be found in Note 3C on page 50 of this report.

**Long-term Debt.** At the end of the current fiscal year, the District had total general obligation bonds outstanding of \$3,955,000. Most of this amount is to finance capital projects relating to school buildings.

### Independent School District No. 2895's Outstanding Debt

	Governmental Activities		
	2019	2018	Increase (Decrease)
General Obligation Bonds	<u>\$ 3,955,000</u>	<u>\$ 5,195,000</u>	<u>\$ (1,240,000)</u>

The District's total debt decreased by \$1,240,000 (23.9 percent) during the current fiscal year.

Additional information on the District's long-term debt can be found in Note 3E on page 51 of this report.

## **Factors Bearing on the District's Future**

As of June 30, 2019 our General fund unassigned fund balance is over 1.7 million. The goal now will be to try and maintain a balanced budget each year. One month's expenditures were over \$1.07 million, it has been recommended to have 1.5 months or more as your balance and our current balance meets that goal.

The District has a healthy General fund unassigned fund balance. The referendum that was renewed and the additional referendum that passed will help to make the School District financially stable. The Board is increasing the choices of classes for our students. We have been updating the facilities as many of our assets are over 30 years old. The Board and Administration are dedicated to making Jackson County Central Schools the best it can be. We do need to keep working towards a balanced budget in the future.

## **Requests for Information**

This financial report is designed to provide the District's citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Superintendent, Independent School District No. 2895, PO Box 119, Jackson, Minnesota 56143-1075.

DISTRICT-WIDE FINANCIAL STATEMENTS  
INDEPENDENT SCHOOL DISTRICT NO. 2895  
JACKSON, MINNESOTA

FOR THE YEAR ENDED  
JUNE 30, 2019

Independent School District No. 2895

Jackson, Minnesota

Statement of Net Position

June 30, 2019

	<u>Governmental Activities</u>
Assets	
Cash and temporary investments	\$ 4,301,982
Receivables	
Taxes	1,781,686
Accounts and interest	42,236
Intergovernmental	1,295,650
Inventories	29,262
Prepaid items	13,851
Capital assets not being depreciated	204,768
Capital assets net of accumulated depreciation	<u>20,554,283</u>
Total Assets	<u>28,223,718</u>
Deferred Outflows of Resources	
Deferred pension resources	10,836,117
Deferred other post employment benefit resources	<u>42,052</u>
Total Deferred Outflows of Resources	<u>10,878,169</u>
Liabilities	
Salaries and wages payable	609,271
Accounts and other payables	64,441
Accrued interest payable	49,437
Due to other school districts	10,493
Due to other governments	26,091
Accrued expenses	535,976
Unearned revenue	18,995
Noncurrent liabilities	
Due within one year	1,280,000
Due in more than one year	<u>12,705,633</u>
Total Liabilities	<u>15,300,337</u>
Deferred Inflows of Resources	
Property taxes levied for subsequent year	3,525,489
Deferred pension resources	<u>14,620,436</u>
Total Deferred Inflows of Resources	<u>18,145,925</u>
Net Position	
Net investment in capital assets	16,544,744
Restricted for	
Educational purposes	490,297
Food service	247,573
Debt service	238,632
Unrestricted	<u>(11,865,621)</u>
Total Net Position	<u>\$ 5,655,625</u>

The notes to the financial statements are an integral part of this statement.

Independent School District No. 2895

Jackson, Minnesota

Statement of Activities

For the Year Ended June 30, 2019

Functions/Programs	Expenses	Program Revenues		Capital Grants and Contributions	Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions		
Governmental Activities					
Administration	\$ 826,968	\$ -	\$ (39,540)	\$ -	\$ (866,508)
District support services	277,460	-	682	-	(276,778)
Elementary and secondary regular instruction	4,194,528	304,271	416,631	2,763	(3,470,863)
Vocational education instruction	193,817	-	(16,490)	-	(210,307)
Special education instruction	1,756,327	-	1,362,688	-	(393,639)
Community education and services	620,572	239,581	295,171	-	(85,820)
Instructional support services	630,507	-	(12,824)	-	(643,331)
Pupil support services	1,575,112	340,391	440,870	-	(793,851)
Sites and buildings	1,448,626	65	1,526	1,000	(1,446,035)
Fiscal and other fixed cost programs	504,024	-	-	-	(504,024)
Interest and fiscal charges on long term debt	144,025	-	-	-	(144,025)
<b>Total Governmental Activities</b>	<b>\$ 12,171,966</b>	<b>\$ 884,308</b>	<b>\$ 2,448,714</b>	<b>\$ 3,763</b>	<b>(8,835,181)</b>
General revenues					
Taxes					
Property taxes, levied for general purposes					2,010,895
Property taxes, levied for community service					105,132
Property taxes, levied for debt service					941,011
State aid-formula grants and other contributions					9,908,183
Other general revenues					85,207
Investment earnings					56,786
Gain on sale of assets					9,367
<b>Total General Revenues</b>					<b>13,116,581</b>
Change in Net Position					4,281,400
Net Position, July 1					1,374,225
Net Position, June 30					<b>\$ 5,655,625</b>

The notes to the financial statements are an integral part of this statement.

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FUND FINANCIAL STATEMENTS  
INDEPENDENT SCHOOL DISTRICT NO. 2895  
JACKSON, MINNESOTA

FOR THE YEAR ENDED  
JUNE 30, 2019

Independent School District No. 2895

Jackson, Minnesota

Balance Sheet

Governmental Funds

June 30, 2019

	General	Debt Service	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Cash and temporary investments	\$ 3,107,896	\$ 821,770	\$ 372,316	\$ 4,301,982
Receivables				
Taxes				
Current	873,799	825,074	56,885	1,755,758
Delinquent	17,797	7,405	726	25,928
Accounts and interest	17,332	-	24,904	42,236
Intergovernmental	1,233,939	45,733	15,978	1,295,650
Inventories	21,430	-	7,832	29,262
Prepaid items	13,851	-	-	13,851
	<u>5,286,044</u>	<u>1,699,982</u>	<u>478,641</u>	<u>7,464,667</u>
<b>Total Assets</b>	<b>\$ 5,286,044</b>	<b>\$ 1,699,982</b>	<b>\$ 478,641</b>	<b>\$ 7,464,667</b>
<b>Liabilities</b>				
Salaries and wages payable	\$ 552,661	\$ -	\$ 56,610	\$ 609,271
Accounts and other payables	53,521	-	10,920	64,441
Due to other school districts	10,493	-	-	10,493
Due to other governments	22,648	-	3,443	26,091
Accrued expenses	535,976	-	-	535,976
Unearned revenue	-	-	18,995	18,995
<b>Total Liabilities</b>	<b>1,175,299</b>	<b>-</b>	<b>89,968</b>	<b>1,265,267</b>
<b>Deferred Inflows of Resources</b>				
Property taxes levied for subsequent year	1,983,581	1,411,913	129,995	3,525,489
Unavailable revenue - delinquent property taxes	17,797	7,405	726	25,928
<b>Total Deferred Inflows of Resources</b>	<b>2,001,378</b>	<b>1,419,318</b>	<b>130,721</b>	<b>3,551,417</b>
<b>Fund Balances</b>				
Nonspendable	35,281	-	7,832	43,113
Restricted	433,518	280,664	295,794	1,009,976
Unassigned	1,640,568	-	(45,674)	1,594,894
<b>Total Fund Balances</b>	<b>2,109,367</b>	<b>280,664</b>	<b>257,952</b>	<b>2,647,983</b>
	<u>5,286,044</u>	<u>1,699,982</u>	<u>478,641</u>	<u>7,464,667</u>
<b>Total Liabilities, Deferred Inflows     of Resources and Fund Balances</b>	<b>\$ 5,286,044</b>	<b>\$ 1,699,982</b>	<b>\$ 478,641</b>	<b>\$ 7,464,667</b>

The notes to the financial statements are an integral part of this statement.

Independent School District No. 2895

Jackson, Minnesota

Reconciliation of the Balance Sheet  
to the Statement of Net Position

Governmental Funds

June 30, 2019

Amounts reported for governmental activities in the statement  
of net position are different because

Total Fund Balances - Governmental Funds \$ 2,647,983

Capital assets, net of accumulated depreciation, used in governmental activities are not financial  
resources and therefore are not reported as assets in the funds. 20,759,051

The issuance of long-term debt provides current financial resources to governmental funds, while  
the repayment of principal of long-term debt consumes the current financial resources of governmental  
funds. Neither transaction, however, has any effect on net position. Also, governmental funds report  
the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are  
amortized in the statement of activities.

Bonds payable	(3,955,000)
Severance payable	(169,253)
Unamortized premiums	(259,307)
Other postemployment benefits liability	(571,573)
Pension liability	(9,030,500)

Long-term assets are not available to pay current-period expenditures and, therefore,  
are unavailable in the funds.

Delinquent property taxes receivable	25,928
--------------------------------------	--------

Governmental funds do not report long-term amounts related to pensions.

Deferred outflows of pension resources	10,836,117
Deferred inflows of pension resources	(14,620,436)

Governmental funds do not report long-term amounts related to other post employment benefits.

Deferred outflows of other post employment benefit resources	42,052
--	--------

Governmental funds do not report a liability for accrued interest until  
due and payable.

(49,437)

Total Net Position - Governmental Activities \$ 5,655,625

Independent School District No. 2895  
 Jackson, Minnesota  
 Statement of Revenues, Expenditures and Changes in Fund Balances  
 Governmental Funds  
 For the Year Ended June 30, 2019

	General	Debt Service	Other Governmental Funds	Total
<b>Revenues</b>				
Local property tax levies	\$ 2,007,504	\$ 946,043	\$ 105,247	\$ 3,058,794
Other local and county revenue	500,279	-	497,155	997,434
Interest earned on investments	40,115	11,637	5,034	56,786
Revenue from state sources	11,256,595	457,332	133,708	11,847,635
Revenue from federal sources	299,933	-	377,486	677,419
Sales and other conversion of assets	9,426	-	320,085	329,511
Total Revenues	<u>14,113,852</u>	<u>1,415,012</u>	<u>1,438,715</u>	<u>16,967,579</u>
<b>Expenditures</b>				
<b>Current</b>				
Administration	1,101,857	-	-	1,101,857
District support services	287,239	-	-	287,239
Elementary and secondary regular instruction	6,431,563	-	-	6,431,563
Vocational education instruction	305,842	-	-	305,842
Special education instruction	2,401,173	-	-	2,401,173
Community education and services	-	-	669,591	669,591
Instructional support services	538,285	-	-	538,285
Pupil support services	911,658	-	771,542	1,683,200
Sites and buildings	1,273,120	-	-	1,273,120
Fiscal and other fixed cost programs	60,093	-	-	60,093
Capital outlay	604,656	-	47,685	652,341
<b>Debt service</b>				
Principal	-	1,240,000	-	1,240,000
Interest and other charges	-	159,525	-	159,525
Total Expenditures	<u>13,915,486</u>	<u>1,399,525</u>	<u>1,488,818</u>	<u>16,803,829</u>
<b>Excess (Deficiency) of Revenues</b>				
Over (Under) Expenditures	<u>198,366</u>	<u>15,487</u>	<u>(50,103)</u>	<u>163,750</u>
<b>Other Financing Sources (Uses)</b>				
Sale of assets	7,027	-	-	7,027
Transfers in	-	-	40,000	40,000
Transfers out	(40,000)	-	-	(40,000)
Total Other Financing Sources (Uses)	<u>(32,973)</u>	<u>-</u>	<u>40,000</u>	<u>7,027</u>
<b>Net Change In Fund Balances</b>	165,393	15,487	(10,103)	170,777
Fund Balances, July 1	<u>1,943,974</u>	<u>265,177</u>	<u>268,055</u>	<u>2,477,206</u>
Fund Balances, June 30	<u>\$ 2,109,367</u>	<u>\$ 280,664</u>	<u>\$ 257,952</u>	<u>\$ 2,647,983</u>

The notes to the financial statements are an integral part of this statement.

Independent School District No. 2895  
 Jackson, Minnesota  
 Reconciliation of the Statement of  
 Revenues, Expenditures and Changes in Fund Balances  
 to Statement of Activities  
 Governmental Funds  
 For the Year Ended June 30, 2019

Amounts reported for governmental activities in the statement of activities are different because

Total Net Change in Fund Balances - Governmental Funds	\$ 170,777
<p>Capital outlays are reported in governmental funds as expenditures. However in the statement of activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.</p>	
Capital outlay	599,081
Depreciation expense	(1,014,726)
<p>The net effect of various miscellaneous transactions involving capital assets.</p>	
Book value on disposal of capital assets	2,340
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are amortized in the statement of activities.</p>	
Principal repayments	1,240,000
Amortization of bond premiums, net of premium on bonds issued	86,435
<p>Interest on long-term debt in the statement of activities differs from the amount reported in the governmental fund because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however interest expense is recognized as the interest accrues, regardless of when it is due.</p>	
	15,500
<p>Long-term pension activity is not reported in governmental funds.</p>	
Pension expense	3,717,121
Direct aid contributions	(521,824)
<p>Delinquent property taxes receivable will be collected this year, but are not available soon enough to pay for the current period's expenditures, and therefore are unavailable in the funds.</p>	
	(1,756)
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.</p>	
Severance costs	5,108
Other postemployment benefits costs	(16,656)
	4,281,400
Change in Net Position - Governmental Activities	\$ 4,281,400

The notes to the financial statements are an integral part of this statement.

Independent School District No. 2895  
 Jackson, Minnesota  
 Statement of Revenues, Expenditures and Changes in Fund Balances -  
 Budget and Actual  
 General Fund  
 For the Year Ended June 30, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
Local property tax levies	\$ 2,029,320	\$ 2,028,710	\$ 2,007,504	\$ (21,206)
Other local and county revenue	226,090	321,340	500,279	178,939
Interest earned on investments	11,000	19,000	40,115	21,115
Revenue from state sources	10,778,040	11,036,980	11,256,595	219,615
Revenue from federal sources	308,000	328,300	299,933	(28,367)
Sales and other conversion of assets	-	7,980	9,426	1,446
Total Revenues	<u>13,352,450</u>	<u>13,742,310</u>	<u>14,113,852</u>	<u>371,542</u>
<b>Expenditures</b>				
<b>Current</b>				
Administration	1,051,380	1,059,370	1,101,857	(42,487)
District support services	271,150	284,730	287,239	(2,509)
Elementary and secondary regular instruction	6,348,580	6,390,800	6,431,563	(40,763)
Vocational education instruction	285,730	289,590	305,842	(16,252)
Special education instruction	2,357,180	2,462,650	2,401,173	61,477
Instructional support services	557,200	527,210	538,285	(11,075)
Pupil support services	925,730	907,390	911,658	(4,268)
Sites and buildings	1,458,800	1,372,830	1,273,120	99,710
Fiscal and other fixed cost programs	64,000	61,000	60,093	907
<b>Capital outlay</b>				
Elementary and secondary regular instruction	159,000	148,900	105,176	43,724
Special education instruction	-	12,020	11,975	45
Instructional support services	130,000	125,800	183,762	(57,962)
Sites and buildings	144,000	257,000	303,743	(46,743)
Total Expenditures	<u>13,752,750</u>	<u>13,899,290</u>	<u>13,915,486</u>	<u>(16,196)</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(400,300)	(156,980)	198,366	355,346
<b>Other Financing Sources (Uses)</b>				
Sale of assets	5,000	7,000	7,027	27
Transfers out	-	(40,000)	(40,000)	-
Total Other Financing Sources (Uses)	<u>5,000</u>	<u>(33,000)</u>	<u>(32,973)</u>	<u>27</u>
Net Change In Fund Balances	(395,300)	(189,980)	165,393	355,373
Fund Balances, July 1	<u>1,943,974</u>	<u>1,943,974</u>	<u>1,943,974</u>	<u>-</u>
Fund Balances, June 30	<u>\$ 1,548,674</u>	<u>\$ 1,753,994</u>	<u>\$ 2,109,367</u>	<u>\$ 355,373</u>

The notes to the financial statements are an integral part of this statement.

Independent School District No. 2895  
 Jackson, Minnesota  
 Statement of Fiduciary Net Position  
 Fiduciary Funds  
 June 30, 2019

	Agency	Private Purpose Trust
Assets		
Cash and temporary investments	\$ 65,441	\$ 2,222
Liabilities		
Due to student activity groups	65,441	-
Net Position		
Held in Trust for Scholarships	\$ -	\$ 2,222

The notes to the financial statements are an integral part of this statement.

Independent School District No. 2895  
 Jackson, Minnesota  
 Statement of Changes in Fiduciary Net Position  
 Fiduciary Funds  
 For the Year Ended June 30, 2019

	<u>Private Purpose Trust</u>
Revenues	
Interest earned on investments	\$ 37
Expenditures	
Other expenditures	<u>100</u>
Change in Net Position	(63)
Net Position, July 1	<u>2,285</u>
Net Position, June 30	<u><u>\$ 2,222</u></u>

The notes to the financial statements are an integral part of this statement.

# Independent School District No. 2895

Jackson, Minnesota

Notes to the Financial Statements

June 30, 2019

## Note 1: Summary of Significant Accounting Policies

### A. Reporting Entity

Independent School District No. 2895, (the District) was incorporated under the laws of the State of Minnesota, (the State). The District operates under a School Board form of government for the purpose of providing educational services to individuals within the area. The District is governed by an elected School Board of seven members. The District has considered all potential units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the primary government to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the primary government. The District has no component units that meet the GASB criteria.

In accordance with Minnesota statutes, the District's School Board has elected to not control nor be financially accountable for extracurricular student activities. Accordingly, the account and transactions are excluded in the financial statements within the General fund.

### B. District-wide and Fund Financial Statements

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. The effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The district-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advanced, which are recognized in accordance with a statutory "tax shift" described later in these notes. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. State revenue is recognized in the year to which it applies according to Minnesota statutes and accounting principles generally accepted in the United States of America. Minnesota statutes include State aid funding formulas for specific fiscal years. Federal revenue is recorded in the year in which the related expenditure was made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds.

# Independent School District No. 2895

Jackson, Minnesota

Notes to the Financial Statements

June 30, 2019

## Note 1: Summary of Significant Accounting Policies (Continued)

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlement and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the tax is levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are also recorded as unearned revenue. On the modified accrual basis, receivables that will not be collected within the available period have been reported as unavailable revenue.

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Description of Funds

The various District funds have been established by the State of Minnesota Department of Education. Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

#### *Major Governmental Funds*

The *General fund* is the District's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund.

The *Debt Service fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

#### *Non-Major Governmental Funds*

The *Food Service special revenue fund* is used to account for food service revenue and expenditures.

The *Community Service special revenue fund* accounts for services provided to residents in the areas of recreation, civic activities, non-public pupils, adult or early childhood programs, or other similar services.

#### *Fiduciary Funds*

The *Private-Purpose Trust fund* is used to account for resources legally held in trust to be used by various third parties devoted to awarding student scholarships. All resources of the fund, including any earnings on invested resources, may be used to support the activities. A portion of these funds are nonexpendable.

Independent School District No. 2895  
Jackson, Minnesota  
Notes to the Financial Statements  
June 30, 2019

**Note 1: Summary of Significant Accounting Policies (Continued)**

The *agency fund* is custodial in nature and does not present results of operations or have a measurement focus. Agency funds are accounted for using the modified accrual basis of accounting. This fund is used to account for assets that the District holds for various student activities in an agency capacity.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

**D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance**

**Deposits and Investments**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Cash balances from all funds are pooled and invested, to the extent available, in certificates of deposit and other authorized investments. Earnings from such investments are allocated on the basis of applicable participation by each of the funds.

The District may also invest idle funds as authorized by Minnesota statutes, as follows:

1. Direct obligations or obligations guaranteed by the United States or its agencies.
2. Shares of investment companies registered under the Federal Investment Company Act of 1940 and received the highest credit rating, is rated in one of the two highest rating categories by a statistical rating agency and all of the investments have a final maturity of thirteen months or less.
3. General obligations of a state or local government with taxing powers rated "A" or better; revenue obligations rated "AA" or better.
4. General obligations of the Minnesota Housing Finance Agency rated "A" or better.
5. Obligation of a school district with an original maturity not exceeding 13 months and (i) rated in the highest category by a national bond rating service or (ii) enrolled in the credit enhancement program pursuant to statute section 126C.55.
6. Bankers acceptances of United States banks eligible for purchase by the Federal Reserve System.
7. Commercial paper issued by United States banks corporations or their Canadian subsidiaries, of highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less.
8. Repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.
9. Guaranteed investment contracts (GIC's) issued or guaranteed by a United States commercial bank, a domestic branch of a foreign bank, a United States insurance company, or its Canadian subsidiary, whose similar debt obligations were rated in one of the top two rating categories by a nationally recognized rating agency.

Independent School District No. 2895  
Jackson, Minnesota  
Notes to the Financial Statements  
June 30, 2019

**Note 1: Summary of Significant Accounting Policies (Continued)**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Minnesota School District Liquid Asset Fund (MSDLAF) investment pool operates in accordance with appropriate Minnesota laws and regulations. The reported value of the pool is the same as the fair value of the pool shares. The MSDLAF is an external investment pool not registered with the Securities and Exchange Commission (SEC); however, it follows the same regulatory rules of the SEC under rule §2a7. Financial statements of the MSDLAF fund can be obtained by contacting PFM Asset Management, LLC at P.O. Box 11760, Harrisburg, PA 17108-11760.

**Property Taxes**

The School Board annually adopts a tax levy and certifies it to the County in December for collection the following year. The County is responsible for collecting all property taxes for the District. These taxes attach an enforceable lien on taxable property within the District on January 1 and are payable by the property owners in May and October of each year. The taxes are collected by the County Treasurer and tax settlements are made to the District three or four times throughout the year.

Statutory funding formulas determine the majority of the District revenue in the General and special revenue funds. This revenue is divided between property taxes and State aids by the legislature based on education funding priorities. Changes in this allocation are periodically accompanied by a change in property tax revenue recognition referred to as the "tax shift." The remaining portion of taxes collectible in 2019 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Taxes payable on qualifying property, as defined by Minnesota statutes, are partially reduced by a market value credit aid. The credits are paid to the District by the State in lieu of taxes levied against the property.

Current property taxes receivable is the uncollected portion of the taxes levied in 2018 and collectible in 2019. This levy is offset with a deferred inflow of resources, property taxes levied for subsequent year.

Delinquent taxes receivable include the past six years' uncollected taxes. Delinquent taxes have been offset by a deferred inflow of resources for delinquent taxes not received within 60 days after year end in the fund financial statements.

**Accounts Receivable**

All trade and property tax receivables are shown net of an allowance for uncollectible accounts. No allowance for uncollectible accounts has been recorded. The only receivable not expected to be collected within one year are delinquent property taxes receivable.

**Inventories and Prepaid Items**

Food Service fund inventories include items purchased by the District and commodities donated by the U.S. Department of Agriculture (USDA). Commodities are valued using a standard price list furnished by the USDA and purchased inventory is valued at the lower of cost or market on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both district-wide and fund financial statements.

Independent School District No. 2895

Jackson, Minnesota

Notes to the Financial Statements

June 30, 2019

**Note 1: Summary of Significant Accounting Policies (Continued)**

**Capital Assets**

Capital assets include property, plant and equipment. Capital assets are defined by the District as assets with an initial, individual cost of more than \$2,500 (amount not rounded). Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the District are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings	20 - 50
Equipment and Machinery	5 - 20

**Deferred Outflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has two items that qualify for reporting in this category. Accordingly, the items, deferred pension resources and deferred other post-employment benefit resources, are reported only in the statement of net position. These items result from actuarial calculations and current year pension and OPEB contributions made subsequent to the measurement date.

**Compensated Absences**

Vacation Pay - Vacations taken or estimated to be taken within 60 days after year end are expensed and included in salaries payable as of June 30. Since teachers are not eligible for vacation pay and amounts accrued to other employees are insignificant, no long-term portion of vacation liabilities is recorded in the financial statements.

Sick Pay - Substantially all District employees are entitled to sick leave at various rates. Employees are not compensated for unused sick leave upon termination of employment.

Severance Pay - The District maintains a severance pay plan for its staff. The plan contains benefit formulas based on years of service and minimum age requirements. If severance benefits are paid within the first 60 days after year end, an accrual is made in the governmental fund incurring the liability. Otherwise, vested severance pay, if any, is recorded in the statement of net position and severance pay expenses are recognized when earned. As of June 30, 2019, the District has a severance liability of \$169,253. The General fund is typically used to liquidate governmental severance benefits payable.

Independent School District No. 2895

Jackson, Minnesota

Notes to the Financial Statements

June 30, 2019

**Note 1: Summary of Significant Accounting Policies (Continued)**

**Postemployment Benefits Other Than Pensions**

Under Minnesota statute 471.61, subdivision 2b., public employers must allow retirees and their dependents to continue coverage indefinitely in an employer-sponsored health care plan, under the following conditions: 1) Retirees must be receiving (or eligible to receive) an annuity from a Minnesota public pension plan, 2) Coverage must continue in group plan until age 65, and retirees must pay no more than the group premium, and 3) Retirees may obtain dependent coverage immediately before retirement. All premiums are funded on a pay-as-you-go basis. The liability was actuarially determined, in accordance with GASB Statement 75, at July 1, 2018. The General fund is typically used to liquidate governmental other postemployment benefits payable.

**Long-term Obligations**

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. The recognition of bond premiums and discounts are amortized over the life of the bonds using the straight line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as an expense in the period incurred.

In the fund financial statements, governmental fund types recognized bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Pensions**

Teachers Retirement Association (TRA)

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Teachers Retirement Association (TRA) and additions to/deductions from TRA's fiduciary net position have been determined on the same basis as they are reported by TRA.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association (DTRFA) in 2015. Additional information can be found in in Note 4.

Public Employees Retirement Association (PERA)

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The General fund is typically used to liquidate the governmental net pension liability.

The total pension expense for the GERS and TRA is as follows:

	Public Employees Retirement Association of Minnesota (PERA)	Teacher's Retirement Association (TRA)	Total All Plans
Pension Expense	\$ (93,690)	\$ (3,574,448)	\$ (3,668,138)

Independent School District No. 2895  
Jackson, Minnesota  
Notes to the Financial Statements  
June 30, 2019

## **Note 1: Summary of Significant Accounting Policies (Continued)**

### **Deferred Inflows of Resources**

In addition to liabilities, the statement of net position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one type of item, which arises only under a modified accrual basis of accounting that qualifies as needing to be reported in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: delinquent property taxes and property taxes levied for subsequent year. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Furthermore, the District has an additional item which qualifies for reporting in this category. The item, deferred pension resources, is reported only in the statement of net position and results from actuarial calculations.

### **Fund Balance**

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of resources reported in the governmental funds. These classifications are defined as follows:

*Nonspendable* - Amounts that cannot be spent because they are not in spendable form, such as prepaid items.

*Restricted* - Amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

*Committed* - Amounts constrained for specific purposes that are internally imposed by formal action (resolution) of the School Board (the Board), which is the District's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Board modifies or rescinds the commitment by resolution.

*Assigned* - Amounts constrained for specific purposes that are internally imposed. In governmental funds other than the General fund, assigned fund balance represents all remaining amounts that are not classified as nonspendable and are neither restricted nor committed. In the General fund, assigned amounts represent intended uses established by the Board itself or by an official to which the governing body delegates the authority. The Board has adopted a fund balance policy which delegates the authority to assign amounts for specific purposes to the Board or the Budget Committee.

*Unassigned* - The residual classification for the General fund and also negative residual amounts in other funds.

The District considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of fund balance when expenditures are made.

The District has formally adopted a fund balance policy for the General fund. The District's policy is to maintain a minimum unassigned fund balance of 1.5 months of operating expenditures for cash-flow timing needs.

Independent School District No. 2895  
 Jackson, Minnesota  
 Notes to the Financial Statements  
 June 30, 2019

**Note 1: Summary of Significant Accounting Policies (Continued)**

**Net Position**

In the district-wide financial statements, net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net position is displayed in three components:

- a. Net investment in capital assets - Consists of capital assets, net of accumulated depreciation reduced by any outstanding debt attributable to acquire capital assets.
- b. Restricted net position - Consists of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments.
- c. Unrestricted net position - All other net position that do not meet the definition of "restricted" or "net investment in capital assets".

**Note 2: Stewardship, Compliance and Accountability**

**A. Budgetary Information**

Budgets are prepared for District governmental funds on the same basis and using the same accounting practices that are used in accounting and preparing financial statements for the funds.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to July 1, the budget is prepared by the Superintendent to be adopted by the School Board.
- 2. Budgets for General, Special Revenue and Debt Service funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP).
- 3. Budgeted amounts are as originally adopted, or as amended.
- 4. Budget appropriations lapse at year end.
- 5. The legal level of budgetary control is the department level.
- 6. The District does not use encumbrance accounting.

The District amended the originally adopted budget for the General fund in the current year to account for the increase in elementary and secondary regular instruction current, sites and buildings current expenditures and elementary and secondary regular instruction capital outlay expenditures.

**B. Excess of Actual Expenditures Over Appropriations**

For the year ended June 30, 2019, expenditures exceeded appropriations in the following funds:

Fund	Budget	Actual	Excess
General	\$ 13,899,290	\$ 13,915,486	\$ 16,196
Food Service	718,660	761,534	42,874
Community Service	713,020	727,284	14,264

The excess expenditures were funded by actual revenues in excess of budget and available fund balance.

# Independent School District No. 2895

Jackson, Minnesota

Notes to the Financial Statements

June 30, 2019

## Note 3: Detailed Notes on All Funds

### A. Deposits and Investments

Custodial credit risk for deposits and investments is the risk that in the event of a bank failure, the District's deposits may not be returned or the District will not be able to recover collateral securities in the possession of an outside party. In accordance with Minnesota statutes and as authorized by the School Board, the District maintains deposits at those depository banks which are members of the Federal Reserve System.

Minnesota statutes require that all District deposits be protected by insurance, surety bond or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds, with the exception of irrevocable standby letters of credit issued by Federal Home Loan Banks as this type of collateral only requires collateral pledged equal to 100 percent of the deposits not covered by insurance or bonds.

Authorized collateral in lieu of a corporate surety bond includes:

- United States government Treasury bills, Treasury notes, Treasury bonds;
- Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;
- General obligation securities of any state or local government with taxing powers which is rated "A" or better by a national bond rating service, or revenue obligation securities of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service;
- General obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity;
- Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied by written evidence that the bank's public debt is rated "AA" or better by Moody's Investors Service, Inc., or Standard & Poor's Corporation; and
- Time deposits that are fully insured by any federal agency.

Minnesota statutes require that all collateral shall be placed in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The selection should be approved by the District.

At year end, the District's carrying amount of deposits was \$3,227,520 and the bank balance was \$3,428,640. Of the bank balance, \$3,370,405 was covered by federal depository insurance and \$58,235 was covered by bonds or collateral held by the District's agent in the District's name.

Independent School District No. 2895

Jackson, Minnesota

Notes to the Financial Statements

June 30, 2019

**Note 3: Detailed Notes on All Funds (Continued)**

**Investment Policy**

The funds of the District shall be deposited or invested in accordance with Minnesota statutes, chapter 118A and any other applicable law or written administrative procedures. The primary criteria for the investment of the funds of the District, in priority order are as follows:

1. **Safety and Security.** Safety of principal is the first priority. The investments of the District shall be undertaken in a manner that seeks to ensure the preservation of the capital in the overall investment portfolio.
2. **Liquidity.** The funds shall be invested to assure that funds are available to meet immediate payment requirements, including payroll, accounts payable and debt service.
3. **Return and Yield.** The investments shall be managed in a manner to attain a market rate of return through various economic and budgetary cycles, while preserving and protecting the capital in the investment portfolio and taking into account constraints on risk and cash flow requirements.

Limitations on instruments, diversification and maturity scheduling shall depend on whether the funds being invested are considered short-term or long-term funds. All funds shall normally be considered short-term except those reserved for building construction projects or specific future projects and any unreserved funds used to provide financial-related managerial flexibility for future fiscal years. The District shall diversify its investments to avoid incurring unreasonable risks inherent in over-investing in specific instruments, individual financial institutions or maturities. Within these parameters, portfolio maturities shall be staggered to avoid undue concentration of assets and a specific maturity sector. The maturities selected shall provide for stability of income and reasonable liquidity.

All investment securities purchased by the District shall be held in third-party safekeeping by an institution designated as custodial agent. The custodial agent may be any Federal Reserve Bank, any bank authorized under the laws of the United States or any state to exercise corporate trust powers, a primary reporting dealer in United States Government securities to the Federal Reserve Bank of New York, or a securities broker-dealer defined in Minnesota statutes 118A.06. The institution or dealer shall issue a safekeeping receipt to the District listing the specific instrument, the name of the issuer, the name in which the security is held, the rate, the maturity, serial numbers and other distinguishing marks, and other pertinent information.

Deposit-type securities shall be collateralized as required by Minnesota statute 118A.03 for any amount exceeding FDIC, SAIF, BIF, FCUA, or other federal deposit coverage.

Repurchase agreements shall be secured by the physical delivery or transfer against payment of the collateral securities to a third party or custodial agent for safekeeping. The school district may accept a safekeeping receipt instead of requiring physical delivery or third-party safekeeping of collateral on overnight repurchase agreements of less than \$1,000,000.

As of June 30, 2019, the District had the following investments:

Types of Investments	Credit Quality/ Ratings (1)	Segmented Time Distribution (2)	Fair Value and Carrying Amount
Pooled Investments at Amortized Costs			
Minnesota School District Liquid			
Asset Fund (MSDLAF)	AAAm	Less than 6 months	<u>\$ 1,142,125</u>

(1) Ratings are provided by various credit rating agencies where applicable to indicate associated credit risk.

(2) Interest rate risk is disclosed using the segmented time distribution method.

Independent School District No. 2895

Jackson, Minnesota

Notes to the Financial Statements

June 30, 2019

**Note 3: Detailed Notes on All Funds (Continued)**

The Minnesota School District Liquid Asset Fund (MSDLAF) is a trust organized and existing under the laws of the State of Minnesota and the Minnesota Joint Powers Act, as amended. The trust was established for the purpose of allowing Minnesota school districts to pool their investment funds to obtain a competitive investment yield, while maintaining liquidity and preserving capital. The credit rating for the MSDLAF is AAAM. The weighted average days to maturity are less than six months. The District's investment in the MSDLAF is equal to the value of pool shares.

A reconciliation of cash and temporary investments as shown on the statement of net position for the District follows:

Deposits	\$ 3,227,520
Investments	<u>1,142,125</u>
Total	4,369,645
Less Fiduciary Fund Cash and Temporary Investments	<u>(67,663)</u>
Cash and Temporary Investments	<u><u>\$ 4,301,982</u></u>

**B. Property Taxes**

Current property taxes receivable is recorded for taxes levied in 2018 and payable in 2019. A portion of the current property taxes receivable is recognized as revenue in the fiscal year ended June 30, 2019 in accordance with Minnesota statutes and the remaining balance is recorded as a deferred inflow of resources for subsequent years' operations.

Delinquent property taxes receivable represents uncollected taxes from the previous six years' property tax levies.

Taxes receivable is comprised of the following components:

	<u>General</u>	<u>Debt Service</u>	<u>Nonmajor Governmental</u>	<u>Total</u>
Current Taxes	\$ 873,799	\$ 825,074	\$ 56,885	\$ 1,755,758
Delinquent Taxes	<u>17,797</u>	<u>7,405</u>	<u>726</u>	<u>25,928</u>
Total Taxes Receivable	<u><u>\$ 891,596</u></u>	<u><u>\$ 832,479</u></u>	<u><u>\$ 57,611</u></u>	<u><u>\$ 1,781,686</u></u>
Property Taxes Levied for Subsequent Year	<u><u>\$ 1,983,581</u></u>	<u><u>\$ 1,411,913</u></u>	<u><u>\$ 129,995</u></u>	<u><u>\$ 3,525,489</u></u>

Independent School District No. 2895  
 Jackson, Minnesota  
 Notes to the Financial Statements  
 June 30, 2019

**Note 3: Detailed Notes on All Funds (Continued)**

**C. Capital Assets**

Capital asset activity for the District for the year ended June 30, 2019 was as follows:

	Balance July 1, 2018	Additions	Deletions	Balance June 30, 2019
<b>Governmental Activities</b>				
Capital Assets not Being Depreciated				
Land	\$ 143,618	\$ -	\$ -	\$ 143,618
Construction In Progress	-	61,150	-	61,150
Total Capital Assets not Being Depreciated	<u>143,618</u>	<u>61,150</u>	<u>-</u>	<u>204,768</u>
Capital Assets Being Depreciated				
Buildings	32,663,212	235,272	-	32,898,484
Equipment	4,364,184	306,259	(18,900)	4,651,543
Total Capital Assets Being Depreciated	<u>37,027,396</u>	<u>541,531</u>	<u>(18,900)</u>	<u>37,550,027</u>
Less Accumulated Depreciation				
Buildings	(13,066,609)	(711,675)	-	(13,778,284)
Equipment	(2,932,049)	(303,051)	17,640	(3,217,460)
Total Accumulated Depreciation	<u>(15,998,658)</u>	<u>(1,014,726)</u>	<u>17,640</u>	<u>(16,995,744)</u>
Total Capital Assets Being Depreciated, Net	<u>21,028,738</u>	<u>(473,195)</u>	<u>(1,260)</u>	<u>20,554,283</u>
Governmental Activities				
Capital Assets, Net	<u>\$ 21,172,356</u>	<u>\$ (412,045)</u>	<u>\$ (1,260)</u>	<u>\$ 20,759,051</u>

Depreciation expense was charged to governmental activities as follows:

Depreciation Expense Was Charged to Governmental Activities as Follows:

Administration	\$ 11,494
Elementary And Secondary Regular Instruction	180,676
Vocational Education Instruction	1,086
Instructional Support Services	4,647
Pupil Support Services	67,330
Sites and Buildings	219,127
Fiscal And Other Fixed Cost Programs	<u>530,366</u>
Total Depreciation Expense	<u>\$ 1,014,726</u>

**D. Interfund Receivables, Payables and Transfers**

During the year ended June 30, 2019, the District transferred \$40,000 from the General fund to the Community Service fund to cover the deficit.

Independent School District No. 2895  
 Jackson, Minnesota  
 Notes to the Financial Statements  
 June 30, 2019

**Note 3: Detailed Notes on All Funds (Continued)**

**E. Long-term Debt**

General Obligation Bonds

The District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for governmental activities. In addition, general obligation bonds have been issued to refund general obligation bonds.

General obligation bonds are direct obligations and pledge the full faith and credit of the District. General obligation bonds currently outstanding are as follows:

Description	Original Issue	Interest Rate	Issue Date	Final Maturity	Principal Outstanding	
					Due Within One Year	Total
G.O. School Building Refunding Bonds, Series 2015A	\$ 7,515,000	3.00 %	11/19/15	02/01/22	\$ 1,280,000	\$ 3,955,000

The annual requirements to amortize all bonds outstanding at June 30, 2019 are as follows:

Year Ending June 30,	Principal Payments	Interest Payments	Total
2020	\$ 1,280,000	\$ 118,650	\$ 1,398,650
2021	1,315,000	80,250	1,395,250
2022	1,360,000	40,800	1,400,800
Total	\$ 3,955,000	\$ 239,700	\$ 4,194,700

Changes in Long-term Liabilities

Long-term liability activity for the year ended June 30, 2019 was as follows:

	Beginning Balance As Restated	Additions	Deductions	Ending Balance	Amounts Due Within One Year
<b>Governmental Activities</b>					
<b>Bonds Payable</b>					
General obligation bonds	\$ 5,195,000	\$ -	\$ (1,240,000)	\$ 3,955,000	\$ 1,280,000
Bond premiums	345,742	-	(86,435)	259,307	-
Total Bonds Payable	5,540,742	-	(1,326,435)	4,214,307	1,280,000
<b>Other Liabilities</b>					
Severance payable	174,361	6,891	(11,999)	169,253	-
Pension liability					
TRA	25,012,153	2,417	(17,615,061)	7,399,509	-
PERA	1,991,787	-	(360,796)	1,630,991	-
Other postemployment benefits liability	554,917	60,171	(43,515)	571,573	-
Total Long-term Liabilities	\$ 33,273,960	\$ 69,479	\$ (19,357,806)	\$ 13,985,633	\$ 1,280,000

Independent School District No. 2895

Jackson, Minnesota

Notes to the Financial Statements

June 30, 2019

**Note 3: Detailed Notes on All Funds (Continued)**

**F. Components of Fund Balance**

At June 30, 2019, portions of the District's fund balance are not available for appropriation due to legal restrictions (Restricted) and policy and/or intent (Assigned). The following is a summary of the components of fund balance:

	General	Debt Service	Nonmajor Governmental	Total	Reconciling Items	UFARS Balance
Nonspendable for						
Inventories	\$ 21,430	\$ -	\$ 7,832	\$ 29,262	\$ -	\$ 29,262
Prepaid items	13,851	-	-	13,851	-	13,851
<b>Total Nonspendable</b>	<b>\$ 35,281</b>	<b>\$ -</b>	<b>\$ 7,832</b>	<b>\$ 43,113</b>	<b>\$ -</b>	<b>\$ 43,113</b>
Restricted for						
Staff development	\$ 21,220	\$ -	\$ -	\$ 21,220	\$ -	\$ 21,220
Operating capital	165,785	-	-	165,785	-	165,785
Restricted for strength and conditioning	7,606	-	-	7,606	-	7,606
Basic skills extended time	17,150	-	-	17,150	-	17,150
Safe schools	-	-	-	-	(55,487)	(55,487)
Long term facility maintenance	219,141	-	-	219,141	-	219,141
Medical assistance	2,616	-	-	2,616	-	2,616
Community education	-	-	-	-	(6,556)	(6,556)
Early childhood and family education	-	-	14,056	14,056	-	14,056
School readiness	-	-	36,545	36,545	-	36,545
Food service	-	-	239,741	239,741	-	239,741
Community service	-	-	5,452	5,452	-	5,452
Debt service	-	280,664	-	280,664	-	280,664
<b>Total Restricted</b>	<b>\$ 433,518</b>	<b>\$ 280,664</b>	<b>\$ 295,794</b>	<b>\$ 1,009,976</b>	<b>\$ (62,043)</b>	<b>\$ 947,933</b>
Unassigned	<b>\$ 1,640,568</b>	<b>\$ -</b>	<b>\$ (45,674)</b>	<b>\$ 1,594,894</b>	<b>\$ 62,043</b>	<b>\$ 1,656,937</b>

Independent School District No. 2895  
Jackson, Minnesota  
Notes to the Financial Statements  
June 30, 2019

**Note 3: Detailed Notes on All Funds (Continued)**

Restricted for Staff Development - This amount represents available resources for staff development. Revenues are derived from state aids and expenditures are for staff development at each site.

Restricted for Operating Capital - This amount represents available resources dedicated for capital expenditure building projects, equipment purchases, vehicles and computer hardware and software. Revenues are derived from tax levies and State aids and expenditures are for repair and restoration of existing facilities and construction of new facilities, purchase of equipment, computers, software, textbooks and library books.

Restricted for Strength and Conditioning Project - This amount represents available resources for strength and conditioning opportunities for students. Revenues are derived from donations.

Restricted for Basic Skills Extended Time - This amount represents resources dedicated to meeting the educational needs of pupils who enroll in extended day programs, extended week programs, summer school, vacation break academies, and other programming authorized under the learning year program.

Restricted for Safe Schools - This amount represents resources restricted for crime prevention and making schools safe for students and staff.

Restricted for Long-term Facility Maintenance - This amount represents available resources for larger maintenance projects. Revenues are derived from State aids and expenditures are for maintenance.

Restricted for Medical Assistance - This amount represents available resources for medical assistance expenditures. Revenues are derived from State aids.

Restricted for Community Education - This amount represents available resources for community education classes. Revenues are derived from local tax levies and State aids and expenditures are for salaries, benefits and supplies.

Restricted for Early Childhood Family Education (ECFE) - This amount represents available resources for ECFE classes. Revenues are derived from local tax levies and State aids and expenditures are for salaries, benefits and supplies.

Restricted for School Readiness - This amount represents available resources to provide for services for school readiness programs. Revenues are derived from State aids, fees and grants and expenditures are for salaries, benefits and supplies.

Restricted for Food Service - This amount represents available resources available for food service. Revenues are derived from sales to pupils and State aid.

Restricted for Community Service - This amount represents available resources available for community services. Revenues are derived from tax levies and local and county sources and expenditures are primarily for salaries, benefits, purchased services supplies and materials.

Restricted for Debt Service - This amount represents available resources dedicated exclusively for debt service payments. Revenues are derived from tax levies and expenditures are for principal, interest and paying agent fees.

Independent School District No. 2895

Jackson, Minnesota

Notes to the Financial Statements

June 30, 2019

**Note 4: Defined Benefit Pension Plans - Statewide**

Substantially all employees of the District are required by State Law to belong to pension plans administered by Teachers Retirement Association (TRA) or Public Employees Retirement Association (PERA), all of which are administered on a statewide basis.

Disclosures relating to these plans follow:

**A. Teachers Retirement Association (TRA)**

**1. Plan Description**

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota statutes, chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active member, one retired member and three statutory officials.

Educators employed in Minnesota's public elementary and secondary school, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members ( except those employed by St. Paul schools or Minnesota State colleges and universities). Educators first hired by Minnesota State may elect either TRA coverage or coverage through Minnesota State's Individual Retirement Account Plan (IRAP) within one year of eligible employment.

**2. Benefits Provided**

TRA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by Minnesota statute and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989 receive the greater of the Tier I or Tier II as described:

<b>Tier I:</b>	<u>Step Rate Formula</u>	<u>Percentage</u>
Basic	1st ten years of service	2.2 percent per year
	All years after	2.7 percent per year
Coordinated	1st ten years if service years are prior to July 1, 2006	1.2 percent per year
	1st ten years if service years are July 1, 2006 or after	1.4 percent per year
	All other years of service if service years are prior to July 1, 2006	1.7 percent per year
	All other years of service if service years are July 1, 2006 or after	1.9 percent per year

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**Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

With these provisions:

1. Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
2. Three percent per year early retirement reduction factors for all years under normal retirement age.
3. Unreduced benefits for early retirement under a Rule-of-90 (age plus allowable service equals 90 or more).

or

**Tier II:** For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for coordinated members and 2.7 percent per year for basic members. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated members and 2.7 percent per year for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statute. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after **June 30, 1989** receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree - no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is also eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the provisions in effect at the time they last terminated their public service.

**3. Contribution Rate**

Per Minnesota statutes, chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year were:

Plan	Ending June 30, 2017		Ending June 30, 2018		Ending June 30, 2019	
	Employee	Employer	Employee	Employer	Employee	Employer
Basic	11.00%	11.50%	11.00%	11.50%	11.00%	11.71%
Coordinated	7.50%	7.50%	7.50%	7.50%	7.50%	7.71%

The District's contributions to TRA for the years ending June 30, 2019, 2018 and 2017 were \$508,736, \$488,163 and \$506,058, respectively. The District's contributions were equal to the contractually required contributions for each year as set by Minnesota statute.

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**Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

The following is a reconciliation of employer contributions in TRA's CAFR "Statement of Changes in Fiduciary Net Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations.

Employer Contributions Reported in TRA's CAFR Statement of Changes in Fiduciary Net Position	\$ 378,728,000
Add Employer Contributions not Related to Future Contribution Efforts	522,000
Deduct TRA'S Contributions not Included in Allocation	<u>(471,000)</u>
Total Employer Contributions	<u>378,779,000</u>
 Total Non-employer Contributions	 <u>35,588,000</u>
 Total Contributions Reported in Schedule of Employer and Non-employer Pension Allocations	 <u><u>\$ 414,367,000</u></u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

**4. Actuarial Assumptions**

The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement.

Key Methods and Assumptions Used in Valuation of Total Pension Liability

<b>Actuarial Information</b>	
Valuation date	July 1, 2018
Experience study	June 5, 2015
Actuarial cost method	Entry Age Normal
<b>Actuarial assumptions</b>	
Investment rate of return	7.50%
Price inflation	2.50%
Wage growth rate	2.85% for ten years and 3.25% thereafter
Projected salary increase	2.85 to 8.85% for ten years and 3.25 to 9.25% thereafter
Cost of living adjustment	1.0% for January 2019 through January 2023, then increasing by 0.1% each year up to 1.5% annually
<b>Mortality Assumption</b>	
Pre-retirement	RP-2014 white collar employee table, male rates set back six years and female rates set back five years. Generational projection uses the MP-2015 scale.
Post-retirement	RP-2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP-2015 scale.
Post-disability	RP-2014 disabled retiree mortality table, without adjustment.

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**Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic Stocks	36.00 %	5.10 %
International Stocks	17.00	5.30
Alternative Assets (Private Markets)	25.00	5.90
Bonds (Fixed Income)	20.00	0.75
Unallocated Cash	2.00	-
<b>Total</b>	<b>100.00 %</b>	

The TRA actuary has determined the average of the expected remaining service lives of all members for fiscal year 2018 is 6.00 years. The "Difference Between Expected and Actual Experience", "Changes of Assumptions" and "Changes in Proportion" use the amortization period of 6.00 years in the schedule presented. The amortization period for "Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments" is 5.00 years as required by GASB 68.

Changes in actuarial assumptions since the 2017 valuation:

- The COLA was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1 % each year until reaching the ultimate rate of 1.5% in January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next 6 years, (7.71 % in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

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 Notes to the Financial Statements  
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**Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

**5. Discount Rate**

The discount rate used to measure the total pension liability was 7.50 percent. This is an increase from the discount rate at the prior measurement date of 5.12 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2018 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

**6. Net Pension Liability**

At June 30, 2019, the District reported a liability of \$7,399,509 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis and Minneapolis School District. The District proportionate share was 0.1178 percent at the end of the measurement period and 0.1253 percent for the beginning of the year.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's Proportionate Share of Net Pension Liability	\$ 7,399,509
State's Proportionate Share of Net Pension Liability Associated with the District	695,326

For the year ended June 30, 2019, the District recognized negative pension expense of \$3,574,448. It also recognized \$485,292 as an increase to pension expense for the support provided by direct aid.

On June 30, 2019, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 84,145	\$ 149,195
Changes in Actuarial Assumptions	9,509,419	12,616,879
Net Difference Between Projected and Actual Earnings on Plan Investments	-	588,345
Changes in Proportion	355,163	742,583
Contributions to TRA Subsequent to the Measurement Date	508,736	-
<b>Total</b>	<b>\$ 10,457,463</b>	<b>\$ 14,097,002</b>

Independent School District No. 2895  
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**Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

Deferred outflows of resources totaling \$508,736 related to pensions resulting from District contributions to TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other deferred outflows of resources and (deferred inflows of resources) will be recognized in pension expense as follows:

2020	\$ 734,552
2021	424,220
2022	(127,553)
2023	(3,179,748)
2024	(1,999,746)

**7. Pension Liability Sensitivity**

The following presents the net pension liability of TRA calculated using the discount rate of 7.50 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent) or one percentage point higher (8.50 percent) than the current rate.

District Proportionate Share of NPL		
1 Percent Decrease (6.50%)	Current (7.50%)	1 Percent Increase (8.50%)
\$ 11,742,991	\$ 7,399,509	\$ 3,816,165

The District's proportion of the net pension liability was based on the employer contributions to TRA in relation to TRA's total employer contributions including direct aid contributions from the State of Minnesota, City of Minneapolis and Minneapolis School District.

**8. Pension Plan Fiduciary Net Position**

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at [www.MinnesotaTRA.org](http://www.MinnesotaTRA.org), by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

**B. Public Employees Retirement Association (PERA)**

**1. Plan Description**

The District participates in the following defined benefit pension plans administered by the Public Employees Retirement Association (PERA). PERA's defined benefit pension plans are established and administered in accordance with Minnesota statutes, chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401 (a) of the Internal Revenue Code.

General Employees Retirement Plan (GERF)

All full-time and certain part-time employees of the District, other than teachers, are covered by the General Employees Retirement Fund (GERF). GERF members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. The Basic Plan was closed to new members in 1967. All new members must participate in the Coordinated Plan.

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**Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

**2. Benefits Provided**

PERA provides retirement, disability and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature.

Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. Members in plans that are at least 90 percent funded for two consecutive years are given 2.5 percent increases. Members in plans that have not exceeded 90 percent funded, or have fallen below 80 percent, are given 1 percent increases.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each remaining year. The annuity accrual rate for a Coordinated Plan member is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66. Disability benefits are available for vested members, and are based upon years of service and average high-five salary.

**3. Contributions**

Minnesota statutes chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature.

GERF Contributions

Basic Plan members and Coordinated Plan members were required to contribute 9.10 percent and 6.25 percent, respectively, of their annual covered salary in fiscal year 2019. In fiscal year 2019, the District was required to contribute the following percentages of annual covered payroll: 11.78 percent for Basic Plan members and 7.50 percent of Coordinated Plan members. The District's contributions to the GERF for the year ending June 30, 2019, 2018 and 2017 were \$162,090, \$147,893 and \$150,567, respectively. The District's contributions were equal to the contractually required contributions for each year as set by Minnesota statute.

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**Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

**4. Pension Costs**

At June 30, 2019, the District reported a liability of \$1,630,991 for its proportionate share of the GERF's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million to the fund in 2018. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled \$53,386. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportionate of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2017 through June 30, 2018 relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2018, the District's proportion was 0.0294 percent which was a decrease of 0.0018 percent from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the District recognized negative pension expense of \$98,394 for its proportionate share of GERF's pension expense. In addition, the District recognized an additional \$4,704 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the GERF.

At June 30, 2019, the District reported its proportionate share of GERF's deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	\$ 43,075	\$ 44,855
Changes in Actuarial Assumptions	159,654	190,939
Net Difference Between Projected and Actual Earnings on Plan Investments	-	164,109
Changes in Proportion	13,835	123,531
Contributions to GERF Subsequent to the Measurement Date	162,090	-
 Total	 \$ 378,654	 \$ 523,434

Deferred outflows of resources totaling \$162,090 related to pensions resulting from District contributions to GERF subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows and inflows of resources related to GERF pensions will be recognized in pension expense as follows:

2020	\$ 29,071
2021	(136,939)
2022	(164,956)
2023	(34,046)

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**Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

**5. Actuarial Assumptions**

The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.50% per year
Active Member Payroll Growth	3.25% per year
Investment Rate of Return	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors and disabilitants were based on RP-2014 tables for the GERF for males or females, as appropriate, with slight adjustments to fit PERA's experience. Cost of living benefit increases for retirees are assumed to be: 1 percent per year for all future years for the GERF through 2044 and then 2.5 percent thereafter.

Actuarial assumptions used in the June 30, 2018 valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the GERF was completed in 2016.

The following changes in actuarial assumptions occurred in 2018:

GERF

- The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic Stocks	36.00 %	5.10 %
International Stocks	17.00	5.30
Bonds (Fixed Income)	20.00	0.75
Alternative Assets (Private Markets)	25.00	5.90
Cash	2.00	-
Total	100.00 %	

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**Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

**6. Discount Rate**

The discount rate used to measure the total pension liability in 2018 was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota statutes. Based on these assumptions, the fiduciary net position of the GERP was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**7. Pension Liability Sensitivity**

The following presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

District Proportionate Share of NPL		
1 Percent Decrease (6.50%)	Current (7.50%)	1 Percent Increase (8.50%)
\$ 2,650,570	\$ 1,630,991	\$ 789,359

**8. Pension Plan Fiduciary Net Position**

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at [www.mnpera.org](http://www.mnpera.org)

**Note 5: Postemployment Benefits Other Than Pensions**

**A. Plan Description**

The District administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides healthcare insurance for eligible retirees and their spouses through the District's group health insurance plan until Medicare age, which covers both active and retired members. Benefit provisions are established through negotiations between the District and the unions representing District employees and are renegotiated each bargaining period. The Retiree Health Plan does not issue a publicly available financial report.

At June 30, 2019, the following employees were covered by the benefit terms:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	9
Inactive Plan Members Entitles to but not Yet Receiving Benefit Payments	-
Active Plan Members	177
Total Plan Members	186

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**Note 5: Postemployment Benefits Other Than Pensions (Continued)**

**B. Funding Policy**

The District has historically funded these liabilities on a pay-as-you-go basis. Contribution requirements are negotiated between the District and union representatives on a per contract basis. At the present time, no retiree benefits are provided except the allowance to continue health insurance that is mandated by Minnesota Law. The District does not contribute any of the cost of current-year premiums for eligible retired plan members or their spouses. For fiscal year 2019, the District contributed \$43,515 to the plan. Plan members receiving benefits contribute 100 percent of their premium costs.

**C. Actuarial Methods and Assumptions**

The District's total OPEB liability of \$571,573 was measured as of July 1, 2018, and the total OPEB liability used to calculate the total OPEB liability was determined by an actuarial valuation as of July 1, 2018.

The total OPEB liability in the July 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	3.40%
20-Year Municipal Bond Yield	3.40%
Inflation Rate	2.50%
Salary Increases	3.00%
Medical Trend Rate	6.25% as of July 1, 2018 grading to 5.00% over 5 years
Dental Trend Rate	N/A

The discount rate used to measure the total OPEB liability was 3.40 percent. Since the plan is not funded by an irrevocable trust, the discount rate is equal to the 20-Year Municipal Bond Yield.

Mortality rates were based on the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale

The actuarial assumptions used in the July 1, 2018 valuation were based on input from a variety of published sources of historical and projected future financial data. Each assumption was reviewed for reasonableness with the source information as well as for consistency with the other economic assumptions.

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**Note 5: Postemployment Benefits Other Than Pensions (Continued)**

**D. Changes in the Total OPEB Liability**

	Total OPEB Liability (a)
	\$
Balance at June 30, 2018	554,917
Changes for the Year:	
Service Cost	40,655
Interest	19,516
Benefit Payments	(43,515)
Net Changes	16,656
Balances at June 30, 2019	\$ 571,573

Since the prior measurement date, the following assumptions changed:

- The health care trend rates were changed to better anticipate short term and long term medical increases.
- The mortality table was updated from RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale.
- The discount rate was changed from 3.50% to 3.40%.

Since the prior measurement date, there have been no changes in benefits:

**E. Sensitivity of the Total OPEB Liability**

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (2.40 percent) or 1-percentage-point higher 4.40 percent) than the current discount rate:

1 Percent Decrease (2.40%)	Current (3.40%)	1 Percent Increase (4.40%)
\$ 602,909	\$ 571,573	\$ 541,470

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a Healthcare Cost Trend Rates that is 1-percentage point lower (5.25 percent decreasing to 4.00 percent) or 1-percentage-point higher (7.25 percent increasing to 6.00 percent) than the current Healthcare Cost Trend rate:

1 Percent Decrease (5.25% decreasing to 4%)	Healthcare Cost Trend Rates (6.25% decreasing to 5.00%)	1 Percent Increase (7.25% decreasing to 6%)
\$ 521,984	\$ 571,573	\$ 629,198

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**Note 5: Postemployment Benefits Other Than Pensions (Continued)**

**F. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2019, the District recognized OPEB expense of (\$42,052). At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Contributions Subsequent to the Measurement Date	\$ 42,052	\$ -

Deferred outflows of resources totaling \$42,052 related to OPEB resulting from the District's contributions to the plan subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended June 30, 2020.

**Note 6: Other Information**

**A. Risk Management**

The District is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the District carries insurance. Settled claims have not exceeded this coverage in any of the past three fiscal years.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities, if any, include an amount for claims that have been incurred but not reported (IBNRs). The District's management is not aware of any incurred but not reported claims.

The Southwest/West Central Services Cooperative Health Insurance Fund was formed under a joint powers agreement. The agreement is to provide a cooperative program of group funding and risk management of employee health and medical claims for the employees of the member school districts. The fund is not intended to function as an insurance company for the districts. Rather, it is a means of combining the administration of claims and of obtaining lower insurance rates. Although premiums billed to the districts are determined on an actuarial basis, the districts' liability for claims is limited to the amount of premiums paid.

**B. Federal And State Programs**

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 2895  
JACKSON, MINNESOTA

FOR THE YEAR ENDED  
JUNE 30, 2019

Independent School District No. 2895  
 Jackson, Minnesota  
 Required Supplementary Information  
 For the Year Ended June 30, 2019

**Schedule of Employer's Share of TRA Net Pension Liability**

Fiscal Year Ending	District's Proportion of the Net Pension Liability	District's Share of the Net Pension Liability (a)	State's Proportionate Share of the Net Pension Liability Associated with the District (b)	Total (a+b)	District's Covered Payroll (c)	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll ((a+b)/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/18	0.1178 %	\$ 7,399,509	\$ 695,326	\$ 8,094,835	\$ 6,508,840	124.4 %	78.1 %
06/30/17	0.1253	25,012,153	2,417,627	27,429,780	6,747,440	406.5	51.6
06/30/16	0.1216	29,004,501	2,911,176	31,915,677	6,323,947	504.7	44.9
06/30/15	0.1170	7,237,607	888,092	8,125,699	5,936,107	136.9	76.8
06/30/14	0.1228	5,658,536	397,953	6,056,489	5,604,300	108.1	81.1

*Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.*

**Schedule of Employer's TRA Contributions**

Fiscal Year Ending	Statutorily Required Contribution (a)	Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	District's Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
06/30/19	\$ 508,736	\$ 508,736	\$ -	\$ 6,783,147	7.7 %
06/30/18	488,163	488,163	-	6,508,840	7.5
06/30/17	506,058	506,058	-	6,747,440	7.5
06/30/16	474,296	474,296	-	6,323,947	7.5
06/30/15	445,208	445,208	-	5,936,107	7.5

*Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.*

Independent School District No. 2895  
Jackson, Minnesota  
Required Supplementary Information (Continued)  
For the Year Ended June 30, 2019

**Notes to the Required Supplementary Information - TRA**

Changes in Actuarial Assumptions

2018 - The investment return assumption was changed from 8.50% to 7.50%. The price inflation assumption was lowered from 3.00% to 2.50%. The payroll growth assumption was lowered from 3.50% to 3.00%. The wage inflation assumption (above price inflation) was reduced from 0.75% to 0.35% for the next 10 years, and 0.75% thereafter. The total salary increase assumption was adjusted by the wage inflation change. The amortization date for the funding of the Unfunded Actuarial Accrued Liability (UAAL) was reset to June 30, 2048 (30 years). A mechanism in the law that provided the TRA Board with some authority to set contribution rates was eliminated.

2017 - The Cost of Living Adjustment was assumed to increase from 2.0% annually to 2.5% annually on July 1, 2045. Adjustments were made to the combined service annuity loads. The active load was reduced from 1.4% to 0.0%, the vested inactive load increased from 4.0% to 7.0% and the non-vested inactive load increased from 4.0% to 9.0%

2016 - The assumed investment return was changed from 8.0 percent to 4.66 percent using the Single Equivalent Interest Rate calculation. The single discount rate was changed from 8.0 percent to 4.66 percent. The assumed future salary increases, payroll growth and inflation were changed by a 0.25 percent decrease for price inflation, a 0.50 percent increase for wage inflation and a 2.50 percent decrease in maximum salary increases based on years of service. Mortality assumptions were updated using the RP-2014 tables.

2015 - The assumed post-retirement benefit increase rate was changed from 2.0 percent per year through 2034 and 2.5 percent per year thereafter to 2.0 percent per year for all future years. The assumed investment return was changed from 8.25 percent to 8.0 percent. The single discount rate was changed from 8.25 percent to 8.0 percent.

Changes in Plan Provisions

2018 - The 2018 Omnibus Pension Bill contained a number of changes:

- The COLA was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% in January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next 6 years, (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

2015 - On June 30, 2015, the Duluth Teachers Retirement Fund Association was merged into TRA. This also resulted in a state-provided contribution stream of \$14.377 million until the System becomes fully funded.

Independent School District No. 2895  
 Jackson, Minnesota  
 Required Supplementary Information (Continued)  
 For the Year Ended June 30, 2019

**Schedule of Employer's Share of PERA Net Pension Liability**

Fiscal Year Ending	District's Proportion of the Net Pension Liability	District's Share of the Net Pension Liability (a)	State's Proportionate Share of the Net Pension Liability Associated with the District (b)	Total (a+b)	District's Covered Payroll (c)	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll ((a+b)/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/18	0.0294 %	\$ 1,630,991	\$ 53,386	\$ 1,684,377	\$ 1,971,907	85.4 %	79.5 %
06/30/17	0.0312	1,991,787	25,015	2,016,802	2,007,560	100.5	75.9
06/30/16	0.0324	2,630,719	34,439	2,665,158	2,013,520	132.4	68.9
06/30/15	0.0314	1,627,311	-	1,627,311	1,813,493	89.7	78.2
06/30/14	0.0309	1,451,527	-	1,451,527	1,624,097	89.4	78.7

*Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.*

**Schedule of Employer's PERA Contributions**

Fiscal Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	District's Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
06/30/19	\$ 162,090	\$ 162,090	\$ -	\$ 2,161,200	7.5 %
06/30/18	147,893	147,893	-	1,971,907	7.5
06/30/17	150,567	150,567	-	2,007,560	7.5
06/30/16	151,014	151,014	-	2,013,520	7.5
06/30/15	136,012	136,012	-	1,813,493	7.5

*Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.*

Independent School District No. 2895  
Jackson, Minnesota  
Required Supplementary Information (Continued)  
For the Year Ended June 30, 2019

**Notes to the Required Supplementary Information - PERA**

2018 - The mortality projection scale was changed from MP-2015 to MP-2017. The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

2017 - The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability. The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

2016 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2035 and 2.5 percent per year thereafter to 1.0 percent per year for all future years. The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 7.5 percent. Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

2015 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2030 and 2.5 percent per year thereafter to 1.0 percent per year through 2035 and 2.5 percent per year thereafter.

Changes in Plan Provisions

2017 - The State's special funding contribution increased from \$6 million to \$16 million.

2015 - On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

Independent School District No. 2895  
 Jackson, Minnesota  
 Required Supplementary Information (Continued)  
 For the Year Ended June 30, 2019

**Schedule of Changes in the School's Net OPEB Liability and Related Ratios**

	2018	2017
Total OPEB Liability		
Service cost	\$ 40,655	\$ 39,471
Interest	19,516	18,582
Benefit payments	(43,515)	(20,207)
Net Change in Total OPEB Liability	16,656	37,846
Total OPEB Liability - Beginning	554,917	517,071
Total OPEB Liability - Ending	\$ 571,573	\$ 554,917
Covered - Employee Payroll	\$ 8,238,226	\$ 7,998,278
Districts's Total OPEB Liability as a Percentage of Covered Employee Payroll	6.94 %	6.94 %

*Benefit Changes:*

In 2018, the following benefit changes occurred:

None

In 2017, the following benefit changes occurred:

None

*Changes in Assumptions:*

In 2018, the following assumptions changes:

None

In 2017, the following assumptions changes:

The health care trend rates were changed to better anticipate short term and long term medical increases.

The mortality table was updated from RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with the MP-2016 Generational Improvement Scale.

The discount rate was changed from 3.50% to 3.40%.

*Changes in Method:*

In 2018, the following method changes:

None

In 2017, the actuarial cost method was changed from projected unit credit to entry age as prescribed by GASB 75

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

COMBINING AND INDIVIDUAL FUND FINANCIAL  
STATEMENTS AND SCHEDULES AND TABLE

INDEPENDENT SCHOOL DISTRICT NO. 2895  
JACKSON, MINNESOTA

FOR THE YEAR ENDED  
JUNE 30, 2019

Independent School District No. 2895  
 Jackson, Minnesota  
 Nonmajor Governmental Funds  
 Combining Balance Sheet  
 June 30, 2019  
 (With Comparative Totals for June 30, 2018)

	Special Revenue		Totals	
	Food Service	Community Service	2019	2018
<b>Assets</b>				
Cash and temporary investments	\$ 257,355	\$ 114,961	\$ 372,316	\$ 390,370
Receivables				
Accounts and interest	69	24,835	24,904	79
Taxes				
Current	-	56,885	56,885	48,589
Delinquent	-	726	726	841
Intergovernmental	5,884	10,094	15,978	16,625
Inventories	7,832	-	7,832	6,411
<b>Total Assets</b>	<b>\$ 271,140</b>	<b>\$ 207,501</b>	<b>\$ 478,641</b>	<b>\$ 462,915</b>
<b>Liabilities</b>				
Salaries payable	\$ 1,799	\$ 54,811	\$ 56,610	\$ 24,735
Accounts and other payables	2,773	8,147	10,920	36,502
Due to other governments	-	3,443	3,443	3,525
Unearned revenue	18,995	-	18,995	18,178
<b>Total Liabilities</b>	<b>23,567</b>	<b>66,401</b>	<b>89,968</b>	<b>82,940</b>
<b>Deferred Inflows of Resources</b>				
Property taxes levied for subsequent year	-	129,995	129,995	111,079
Unavailable revenue - delinquent property taxes	-	726	726	841
<b>Total Deferred Inflows of Resources</b>	<b>-</b>	<b>130,721</b>	<b>130,721</b>	<b>111,920</b>
<b>Fund Balances</b>				
Nonspendable for				
Inventories	7,832	-	7,832	6,411
Restricted for				
Early childhood family education	-	14,056	14,056	20,420
School readiness	-	36,545	36,545	42,891
Community service	-	5,452	5,452	5,874
Food service	239,741	-	239,741	224,776
Unassigned	-	(45,674)	(45,674)	(32,317)
<b>Total Fund Balances</b>	<b>247,573</b>	<b>10,379</b>	<b>257,952</b>	<b>268,055</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 271,140</b>	<b>\$ 207,501</b>	<b>\$ 478,641</b>	<b>\$ 462,915</b>

Independent School District No. 2895  
 Jackson, Minnesota  
 Nonmajor Governmental Funds  
 Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
 For the Year Ended June 30, 2019  
 (With Comparative Totals for the Year Ended June 30, 2018)

	Special Revenue		Totals	
	Food Service	Community Service	2019	2018
<b>Revenues</b>				
Local property tax levies	\$ -	\$ 105,247	\$ 105,247	\$ 109,842
Other local and county revenue	20,306	476,849	497,155	470,259
Interest earned on investments	4,385	649	5,034	2,820
Revenue from state sources	55,658	78,050	133,708	118,689
Revenue from federal sources	377,486	-	377,486	351,679
Sales and other conversion of assets	320,085	-	320,085	313,162
<b>Total Revenues</b>	<u>777,920</u>	<u>660,795</u>	<u>1,438,715</u>	<u>1,366,451</u>
<b>Expenditures</b>				
<b>Current</b>				
Community education and services	-	669,591	669,591	575,905
Pupil support services	761,534	10,008	771,542	745,223
Capital outlay	-	47,685	47,685	4,548
<b>Total Expenditures</b>	<u>761,534</u>	<u>727,284</u>	<u>1,488,818</u>	<u>1,325,676</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	16,386	(66,489)	(50,103)	40,775
<b>Other Financing Sources (Uses)</b>				
Transfers in	-	40,000	40,000	-
<b>Net Change In Fund Balances</b>	16,386	(26,489)	(10,103)	40,775
<b>Fund Balances, July 1</b>	<u>231,187</u>	<u>36,868</u>	<u>268,055</u>	<u>227,280</u>
<b>Fund Balances, June 30</b>	<u>\$ 247,573</u>	<u>\$ 10,379</u>	<u>\$ 257,952</u>	<u>\$ 268,055</u>

Independent School District No. 2895  
 Jackson, Minnesota  
 General Fund  
 Comparative Balance Sheets  
 June 30, 2019 and 2018

	2019	2018
<b>Assets</b>		
Cash and temporary investments	\$ 3,107,896	\$ 2,967,478
Receivables		
Taxes		
Current	873,799	839,917
Delinquent	17,797	14,406
Accounts	17,332	2,627
Intergovernmental	1,233,939	1,100,736
Inventories	21,430	30,279
Prepaid items	13,851	27,703
	\$ 5,286,044	\$ 4,983,146
<b>Liabilities</b>		
Salaries payable	\$ 552,661	\$ 578,849
Accounts and other payables	53,521	30,321
Due to other school districts	10,493	24,048
Due to other governments	22,648	27,377
Accrued expenses	535,976	491,509
Total Liabilities	1,175,299	1,152,104
<b>Deferred Inflows of Resources</b>		
Property taxes levied for subsequent year	1,983,581	1,872,662
Unavailable revenue - delinquent property taxes	17,797	14,406
Total Deferred Inflows of Resources	2,001,378	1,887,068
<b>Fund Balances</b>		
Nonspendable for		
Inventories	21,430	30,279
Prepaid items	13,851	27,703
Restricted for		
Staff development	21,220	14,075
Health and safety	-	264,636
Operating capital	165,785	88,838
Basic skills extended time	17,150	-
Long term facility maintenance	219,141	31,191
Medical assistance	2,616	31,682
Restricted for Strength and Conditioning	7,606	-
Unassigned	1,640,568	1,455,570
Total Fund Balances	2,109,367	1,943,974
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 5,286,044</b>	<b>\$ 4,983,146</b>

Independent School District No. 2895  
 Jackson, Minnesota  
 General Fund  
 Schedule of Revenues, Expenditures and Changes in Fund Balances -  
 Budget and Actual  
 For the Year Ended June 30, 2019  
 (With Comparative Actual Amounts for the Year Ended June 30, 2018)

	2019			2018	
	Budgeted Amounts		Actual Amounts	Variance with Final Budget	Actual Amounts
	Original	Final			
<b>Revenues</b>					
Local property tax levies	\$ 2,029,320	\$ 2,028,710	\$ 2,007,504	\$ (21,206)	\$ 1,785,166
Other local and county revenue	226,090	321,340	500,279	178,939	335,503
Interest earned on investments	11,000	19,000	40,115	21,115	18,904
Revenue from state sources	10,778,040	11,036,980	11,256,595	219,615	10,769,203
Revenue from federal sources	308,000	328,300	299,933	(28,367)	290,781
Sales and other conversion of assets	-	7,980	9,426	1,446	752
Total revenues	<u>13,352,450</u>	<u>13,742,310</u>	<u>14,113,852</u>	<u>371,542</u>	<u>13,200,309</u>
<b>Expenditures</b>					
<b>Current</b>					
<b>Administration</b>					
Salaries	711,880	730,790	741,586	(10,796)	695,308
Employee benefits	260,300	260,360	258,684	1,676	256,636
Purchased services	62,100	51,200	80,493	(29,293)	70,374
Supplies and materials	3,500	3,800	3,904	(104)	4,665
Other expenditures	13,600	13,220	17,190	(3,970)	12,990
Total administration	<u>1,051,380</u>	<u>1,059,370</u>	<u>1,101,857</u>	<u>(42,487)</u>	<u>1,039,973</u>
<b>District support services</b>					
Salaries	178,500	193,300	193,207	93	173,949
Employee benefits	52,250	60,930	63,092	(2,162)	53,898
Purchased services	35,100	30,100	30,472	(372)	17,520
Supplies and materials	5,000	2,600	2,507	93	5,211
Other expenditures	300	(2,200)	(2,039)	(161)	(2,280)
Total district support services	<u>271,150</u>	<u>284,730</u>	<u>287,239</u>	<u>(2,509)</u>	<u>248,298</u>
<b>Elementary and secondary regular instruction</b>					
Salaries	4,409,600	4,494,880	4,481,090	13,790	4,370,964
Employee benefits	1,233,970	1,238,400	1,254,821	(16,421)	1,169,750
Purchased services	429,150	428,100	414,770	13,330	440,372
Supplies and materials	273,360	226,920	250,044	(23,124)	271,113
Other expenditures	2,500	2,500	30,838	(28,338)	2,500
Total elementary and secondary regular instruction	<u>6,348,580</u>	<u>6,390,800</u>	<u>6,431,563</u>	<u>(40,763)</u>	<u>6,254,699</u>
<b>Vocational education instruction</b>					
Salaries	213,650	214,930	216,090	(1,160)	208,656
Employee benefits	37,280	37,660	38,099	(439)	35,541
Purchased services	18,800	17,000	20,684	(3,684)	13,249
Supplies and materials	16,000	20,000	29,590	(9,590)	25,608
Other expenditures	-	-	1,379	(1,379)	-
Total vocational education instruction	<u>285,730</u>	<u>289,590</u>	<u>305,842</u>	<u>(16,252)</u>	<u>283,054</u>
<b>Special education instruction</b>					
Salaries	1,678,380	1,789,640	1,762,117	27,523	1,632,892
Employee benefits	418,500	417,650	413,072	4,578	396,944
Purchased services	247,100	241,060	188,963	52,097	242,818
Supplies and materials	12,700	14,300	28,206	(13,906)	12,601
Other expenditures	500	-	8,815	(8,815)	-
Total special education instruction	<u>2,357,180</u>	<u>2,462,650</u>	<u>2,401,173</u>	<u>61,477</u>	<u>2,285,255</u>

Independent School District No. 2895  
 Jackson, Minnesota  
 General Fund  
 Schedule of Revenues, Expenditures and Changes in Fund Balances -  
 Budget and Actual (Continued)  
 For the Year Ended June 30, 2019  
 (With Comparative Actual Amounts for the Year Ended June 30, 2018)

	2019			Variance with Final Budget	2018
	Budgeted Amounts		Actual Amounts		Actual Amounts
	Original	Final			
Expenditures (Continued)					
Current (continued)					
Instructional support services					
Salaries	\$ 326,850	\$ 285,530	\$ 283,960	\$ 1,570	\$ 299,182
Employee benefits	112,870	100,170	95,803	4,367	101,069
Purchased services	54,800	59,700	67,988	(8,288)	45,134
Supplies and materials	62,680	81,810	89,039	(7,229)	67,840
Other expenditures	-	-	1,495	(1,495)	-
Total instructional support services	<u>557,200</u>	<u>527,210</u>	<u>538,285</u>	<u>(11,075)</u>	<u>513,225</u>
Pupil support services					
Salaries	408,340	405,240	393,090	12,150	391,809
Employee benefits	88,290	99,850	95,939	3,911	90,246
Purchased services	355,750	326,350	348,083	(21,733)	331,993
Supplies and materials	73,350	75,950	71,963	3,987	83,031
Other expenditures	-	-	2,583	(2,583)	-
Total pupil support services	<u>925,730</u>	<u>907,390</u>	<u>911,658</u>	<u>(4,268)</u>	<u>897,079</u>
Sites and buildings					
Salaries	433,720	430,720	430,385	335	409,324
Employee benefits	117,080	119,690	119,589	101	113,221
Purchased services	736,500	614,200	500,633	113,567	524,964
Supplies and materials	171,500	160,820	188,348	(27,528)	172,123
Other expenditures	-	47,400	34,165	13,235	-
Total sites and buildings	<u>1,458,800</u>	<u>1,372,830</u>	<u>1,273,120</u>	<u>99,710</u>	<u>1,219,632</u>
Fiscal and other fixed cost programs					
Purchased services	64,000	61,000	60,093	907	63,487
Total current	<u>13,319,750</u>	<u>13,355,570</u>	<u>13,310,830</u>	<u>44,740</u>	<u>12,804,702</u>
Capital outlay					
Elementary and secondary regular instruction	159,000	148,900	105,176	43,724	64,097
Special education instruction	-	12,020	11,975	45	-
Instructional support services	130,000	125,800	183,762	(57,962)	181,835
Pupil support services	-	-	-	-	30,184
Sites and buildings	144,000	257,000	303,743	(46,743)	300,842
Total capital outlay	<u>433,000</u>	<u>543,720</u>	<u>604,656</u>	<u>(60,936)</u>	<u>576,958</u>
Total Expenditures	<u>13,752,750</u>	<u>13,899,290</u>	<u>13,915,486</u>	<u>(16,196)</u>	<u>13,381,660</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(400,300)</u>	<u>(156,980)</u>	<u>198,366</u>	<u>355,346</u>	<u>(181,351)</u>
Other Financing Sources (Uses)					
Sale of assets	5,000	7,000	7,027	27	13,636
Transfers out	-	(40,000)	(40,000)	-	-
Total Other Financing Sources (Uses)	<u>5,000</u>	<u>(33,000)</u>	<u>(32,973)</u>	<u>27</u>	<u>13,636</u>
Net Change In Fund Balances	<u>(395,300)</u>	<u>(189,980)</u>	<u>165,393</u>	<u>355,373</u>	<u>(167,715)</u>
Fund Balances, July 1	<u>1,943,974</u>	<u>1,943,974</u>	<u>1,943,974</u>	<u>-</u>	<u>2,111,689</u>
Fund Balances, June 30	<u>\$ 1,548,674</u>	<u>\$ 1,753,994</u>	<u>\$ 2,109,367</u>	<u>\$ 355,373</u>	<u>\$ 1,943,974</u>

Independent School District No. 2895  
 Jackson, Minnesota  
 Food Service Fund  
 Schedule of Revenues, Expenditures and Changes in Fund Balances -  
 Budget and Actual  
 For the Year Ended June 30, 2019  
 (With Comparative Actual Amounts for the Year Ended June 30, 2018)

	2019				2018
	Budgeted Amounts		Actual Amounts	Variance with Final Budget	Actual Amounts
	Original	Final			
<b>Revenues</b>					
Interest earned on investments	\$ 1,000	\$ 2,500	\$ 4,385	\$ 1,885	\$ 2,131
Other local and county revenues	20,000	24,000	20,306	(3,694)	29,977
Revenue from state sources	50,800	51,400	55,658	4,258	49,420
Revenue from federal sources	368,050	360,700	377,486	16,786	351,679
Sales and other conversion of assets	326,300	322,700	320,085	(2,615)	313,162
Total Revenues	<u>766,150</u>	<u>761,300</u>	<u>777,920</u>	<u>16,620</u>	<u>746,369</u>
<b>Expenditures</b>					
<b>Current</b>					
Pupil support services					
Salaries	302,140	294,140	291,630	2,510	277,834
Employee benefits	63,220	62,160	58,302	3,858	56,316
Purchased services	11,300	13,500	9,998	3,502	13,756
Supplies and materials	354,380	348,860	387,504	(38,644)	388,316
Other expenditures	-	-	14,100	(14,100)	-
Total Expenditures	<u>731,040</u>	<u>718,660</u>	<u>761,534</u>	<u>(42,874)</u>	<u>736,222</u>
Net Change In Fund Balances	35,110	42,640	16,386	(26,254)	10,147
Fund Balances, July 1	<u>231,187</u>	<u>231,187</u>	<u>231,187</u>	<u>-</u>	<u>221,040</u>
Fund Balances, June 30	<u>\$ 266,297</u>	<u>\$ 273,827</u>	<u>\$ 247,573</u>	<u>\$ (26,254)</u>	<u>\$ 231,187</u>

Independent School District No. 2895  
 Jackson, Minnesota  
 Community Service Fund  
 Schedule of Revenues, Expenditures and Changes in Fund Balances -  
 Budget and Actual  
 For the Year Ended June 30, 2019  
 (With Comparative Actual Amounts for the Year Ended June 30, 2018)

	2019			Variance with Final Budget	2018
	Budgeted Amounts		Actual		Actual
	Original	Final	Amounts		Amounts
<b>Revenues</b>					
Local property tax levies	\$ 104,680	\$ 105,140	\$ 105,247	\$ 107	\$ 109,842
Other local and county revenue	408,150	438,430	476,849	38,419	440,282
Interest earned on investments	100	100	649	549	689
Revenue from state sources	75,980	69,430	78,050	8,620	69,269
Total revenues	<u>588,910</u>	<u>613,100</u>	<u>660,795</u>	<u>47,695</u>	<u>620,082</u>
<b>Expenditures</b>					
<b>Current</b>					
Community education and services					
Salaries	344,160	399,820	371,843	27,977	336,038
Employee benefits	67,040	95,430	92,198	3,232	60,604
Purchased services	67,050	70,300	76,563	(6,263)	65,468
Supplies and materials	121,500	129,320	127,143	2,177	113,795
Other expenditures	-	-	1,844	(1,844)	-
Total community education and services	<u>599,750</u>	<u>694,870</u>	<u>669,591</u>	<u>25,279</u>	<u>575,905</u>
Pupil support services					
Salaries	8,100	8,650	8,208	442	7,800
Employee benefits	-	-	1,800	(1,800)	1,201
Total pupil support services	<u>8,100</u>	<u>8,650</u>	<u>10,008</u>	<u>(1,358)</u>	<u>9,001</u>
Total current	607,850	703,520	679,599	23,921	584,906
Capital outlay					
Community education and services	6,500	9,500	47,685	(38,185)	4,548
Total Expenditures	<u>614,350</u>	<u>713,020</u>	<u>727,284</u>	<u>(14,264)</u>	<u>589,454</u>
Net Change in Fund Balances	(25,440)	(39,920)	(26,489)	13,431	30,628
Fund Balances, July 1	36,868	36,868	36,868	-	6,240
Fund Balances, June 30	<u>\$ 11,428</u>	<u>\$ (3,052)</u>	<u>\$ 10,379</u>	<u>\$ 13,431</u>	<u>\$ 36,868</u>

Independent School District No. 2895  
 Jackson, Minnesota  
 Debt Service Fund  
 Schedule of Revenues, Expenditures and Changes in Fund Balances -  
 Budget and Actual  
 For the Year Ended June 30, 2019  
 (With Comparative Actual Amounts for the Year Ended June 30, 2018)

	2019			Variance with Final Budget	2018
	Budgeted Amounts		Actual		Actual
	Original	Final	Amounts		Amounts
<b>Revenues</b>					
Local property tax levies	\$ 1,323,500	\$ 942,000	\$ 946,043	\$ 4,043	\$ 1,316,538
Interest earned on investments	2,570	4,680	11,637	6,957	6,541
Revenue from state sources	75,930	457,320	457,332	12	75,940
Total Revenues	<u>1,402,000</u>	<u>1,404,000</u>	<u>1,415,012</u>	<u>11,012</u>	<u>1,399,019</u>
<b>Expenditures</b>					
Debt service					
Principal	1,240,000	1,240,000	1,240,000	-	1,200,000
Interest and other charges	165,600	162,000	159,525	2,475	195,300
Total Expenditures	<u>1,405,600</u>	<u>1,402,000</u>	<u>1,399,525</u>	<u>2,475</u>	<u>1,395,300</u>
Net Change in Fund Balances	(3,600)	2,000	15,487	13,487	3,719
Fund Balances, July 1	<u>265,177</u>	<u>265,177</u>	<u>265,177</u>	<u>-</u>	<u>261,458</u>
Fund Balances, June 30	<u><u>\$ 261,577</u></u>	<u><u>\$ 267,177</u></u>	<u><u>\$ 280,664</u></u>	<u><u>\$ 13,487</u></u>	<u><u>\$ 265,177</u></u>

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Independent School District No. 2895  
 Jackson, Minnesota  
 Schedules of Tax Capacity, Tax Levy and Tax Rates  
 For the Years Ended June 30, 2019 and 2018

	2019	2018
Tax Capacity		
Agricultural	\$ 13,704,223	\$ 14,744,222
Nonagricultural	4,991,228	6,151,679
Total	\$ 18,695,451	\$ 20,895,901
Tax Levy		
General	\$ 2,126,724	\$ 2,026,096
Community Service	129,995	111,079
Debt Service	1,411,913	1,399,433
Total	\$ 3,668,632	\$ 3,536,608
Tax Capacity Rates		
General	4.477	4.277
Community Service	0.065	0.532
Debt Service	7.020	6.697
Total	11.561	11.506

## Fiscal Compliance Report - 6/30/2019 District: JACKSON COUNTY CENTRAL (2895-1)

	Audit	UFARS	Audit - UFARS		Audit	UFARS	Audit - UFARS
<b>01 GENERAL FUND</b>				<b>06 BUILDING CONSTRUCTION</b>			
Total Revenue	\$14,113,852	<u>\$14,113,839</u>	<u>\$13</u>	Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
Total Expenditures	\$13,915,486	<u>\$13,915,472</u>	<u>\$14</u>	Total Expenditures	\$0	<u>\$0</u>	<u>\$0</u>
<i>Non Spendable:</i>				<i>Non Spendable:</i>			
4.60 Non Spendable Fund Balance	\$35,281	<u>\$35,282</u>	<u>(\$1)</u>	4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
<i>Restricted / Reserved:</i>				<i>Restricted / Reserved:</i>			
4.03 Staff Development	\$21,220	<u>\$21,219</u>	<u>\$1</u>	4.07 Capital Projects Levy	\$0	<u>\$0</u>	<u>\$0</u>
4.06 Health and Safety	\$0	<u>\$0</u>	<u>\$0</u>	4.13 Project Funded by COP	\$0	<u>\$0</u>	<u>\$0</u>
4.07 Capital Projects Levy	\$0	<u>\$0</u>	<u>\$0</u>	4.67 LTFM	\$0	<u>\$0</u>	<u>\$0</u>
4.08 Cooperative Revenue	\$0	<u>\$0</u>	<u>\$0</u>	<i>Restricted:</i>			
4.13 Project Funded by COP	\$0	<u>\$0</u>	<u>\$0</u>	4.64 Restricted Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.14 Operating Debt	\$0	<u>\$0</u>	<u>\$0</u>	<i>Unassigned:</i>			
4.16 Levy Reduction	\$0	<u>\$0</u>	<u>\$0</u>	4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.17 Taconite Building Maint	\$0	<u>\$0</u>	<u>\$0</u>	<b>07 DEBT SERVICE</b>			
4.24 Operating Capital	\$165,785	<u>\$165,785</u>	<u>\$0</u>	Total Revenue	\$1,415,012	<u>\$1,415,013</u>	<u>(\$1)</u>
4.26 \$25 Taconite	\$0	<u>\$0</u>	<u>\$0</u>	Total Expenditures	\$1,399,525	<u>\$1,399,525</u>	<u>\$0</u>
4.27 Disabled Accessibility	\$0	<u>\$0</u>	<u>\$0</u>	<i>Non Spendable:</i>			
4.28 Learning & Development	\$0	<u>\$0</u>	<u>\$0</u>	4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.34 Area Learning Center	\$0	<u>\$0</u>	<u>\$0</u>	<i>Restricted / Reserved:</i>			
4.35 Contracted Alt. Programs	\$0	<u>\$0</u>	<u>\$0</u>	4.25 Bond Refundings	\$0	<u>\$0</u>	<u>\$0</u>
4.36 State Approved Alt. Program	\$0	<u>\$0</u>	<u>\$0</u>	4.33 Maximum Effort Loan Aid	\$0	<u>\$0</u>	<u>\$0</u>
4.38 Gifted & Talented	\$0	<u>\$0</u>	<u>\$0</u>	4.51 QZAB Payments	\$0	<u>\$0</u>	<u>\$0</u>
4.40 Teacher Development and Evaluation	\$0	<u>\$0</u>	<u>\$0</u>	4.67 LTFM	\$0	<u>\$0</u>	<u>\$0</u>
4.41 Basic Skills Programs	\$0	<u>\$0</u>	<u>\$0</u>	<i>Restricted:</i>			
4.48 Achievement and Integration	\$0	<u>\$0</u>	<u>\$0</u>	4.64 Restricted Fund Balance	\$280,664	<u>\$280,665</u>	<u>(\$1)</u>
4.49 Safe School Crime - Crime Levy	(\$55,487)	<u>(\$55,487)</u>	<u>\$0</u>	<i>Unassigned:</i>			
4.50 Pre-Kindergarten	\$0	<u>\$0</u>	<u>\$0</u>	4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.51 QZAB Payments	\$0	<u>\$0</u>	<u>\$0</u>	<b>08 TRUST</b>			
4.52 OPEB Liab Not In Trust	\$0	<u>\$0</u>	<u>\$0</u>	Total Revenue	\$37	<u>\$37</u>	<u>\$0</u>
4.53 Unfunded Sev & Retirement Levy	\$0	<u>\$0</u>	<u>\$0</u>	Total Expenditures	\$100	<u>\$100</u>	<u>\$0</u>
4.59 Basic Skills Extended Time	\$17,150	<u>\$17,150</u>	<u>\$0</u>	4.22 Unassigned Fund Balance (Net Assets)	\$2,222	<u>\$2,222</u>	<u>\$0</u>
4.67 LTFM	\$219,141	<u>\$219,142</u>	<u>(\$1)</u>	<b>20 INTERNAL SERVICE</b>			
4.72 Medical Assistance	\$2,616	<u>\$2,616</u>	<u>\$0</u>	Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
<i>Restricted:</i>				Total Expenditures	\$0	<u>\$0</u>	<u>\$0</u>
4.64 Restricted Fund Balance	\$7,606	<u>\$7,606</u>	<u>\$0</u>	4.22 Unassigned Fund Balance (Net Assets)	\$0	<u>\$0</u>	<u>\$0</u>
4.75 Title VII Impact Aid	\$0	<u>\$0</u>	<u>\$0</u>	<b>25 OPEB REVOCABLE TRUST</b>			
4.76 Payments in Lieu of Taxes	\$0	<u>\$0</u>	<u>\$0</u>	Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
<i>Committed:</i>				Total Expenditures	\$0	<u>\$0</u>	<u>\$0</u>
4.18 Committed for Separation	\$0	<u>\$0</u>	<u>\$0</u>	4.22 Unassigned Fund Balance (Net Assets)	\$0	<u>\$0</u>	<u>\$0</u>
4.61 Committed Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>	<b>45 OPEB IRREVOCABLE TRUST</b>			
<i>Assigned:</i>							
4.62 Assigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>				
<i>Unassigned:</i>							
4.22 Unassigned Fund Balance	\$1,696,055	<u>\$1,696,053</u>	<u>\$2</u>				

**02 FOOD SERVICES**

Total Revenue	\$777,920	<u>\$777,920</u>	<u>\$0</u>
Total Expenditures	\$761,534	<u>\$761,534</u>	<u>\$0</u>
<i>Non Spendable:</i>			
4.60 Non Spendable Fund Balance	\$7,832	<u>\$7,832</u>	<u>\$0</u>
<i>Restricted / Reserved:</i>			
4.52 OPEB Liab Not In Trust	\$0	<u>\$0</u>	<u>\$0</u>
<i>Restricted:</i>			
4.64 Restricted Fund Balance	\$239,741	<u>\$239,740</u>	<u>\$1</u>
<i>Unassigned:</i>			
4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>

**04 COMMUNITY SERVICE**

Total Revenue	\$660,795	<u>\$660,793</u>	<u>\$2</u>
Total Expenditures	\$727,284	<u>\$727,280</u>	<u>\$4</u>
<i>Non Spendable:</i>			
4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
<i>Restricted / Reserved:</i>			
4.26 \$25 Taconite	\$0	<u>\$0</u>	<u>\$0</u>
4.31 Community Education	(\$6,556)	<u>(\$6,556)</u>	<u>\$0</u>
4.32 E.C.F.E	\$14,056	<u>\$14,056</u>	<u>\$0</u>
4.40 Teacher Development and Evaluation	\$0	<u>\$0</u>	<u>\$0</u>
4.44 School Readiness	\$36,545	<u>\$36,545</u>	<u>\$0</u>
4.47 Adult Basic Education	\$0	<u>\$0</u>	<u>\$0</u>
4.52 OPEB Liab Not In Trust	\$0	<u>\$0</u>	<u>\$0</u>
<i>Restricted:</i>			
4.64 Restricted Fund Balance	\$5,452	<u>\$5,453</u>	<u>(\$1)</u>
<i>Unassigned:</i>			
4.63 Unassigned Fund Balance	(\$39,118)	<u>(\$39,118)</u>	<u>\$0</u>

Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
Total Expenditures	\$0	<u>\$0</u>	<u>\$0</u>
4.22 Unassigned Fund Balance (Net Assets)	\$0	<u>\$0</u>	<u>\$0</u>

**47 OPEB DEBT SERVICE**

Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
Total Expenditures	\$0	<u>\$0</u>	<u>\$0</u>
<i>Non Spendable:</i>			
4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
<i>Restricted:</i>			
4.25 Bond Refundings	\$0	<u>\$0</u>	<u>\$0</u>
4.64 Restricted Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
<i>Unassigned:</i>			
4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>

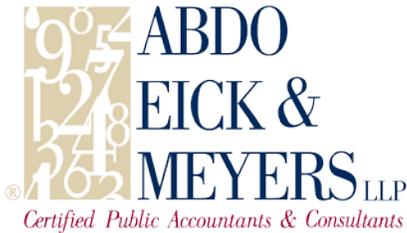
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OTHER REPORTS

INDEPENDENT SCHOOL DISTRICT NO. 2895  
JACKSON, MINNESOTA

FOR THE YEAR ENDED  
JUNE 30, 2019

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INDEPENDENT AUDITOR'S REPORT ON  
MINNESOTA LEGAL COMPLIANCE

Members of the School Board  
Independent School District No. 2895  
Jackson, Minnesota

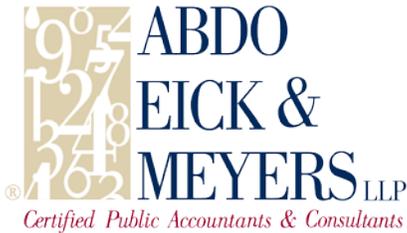
We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Independent School District No. 2895, Jackson, Minnesota, (the District) as of and for the year ended June 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated October 29, 2019.

The *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to Minnesota Statute § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards for school districts. Our audit considered all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for School Districts*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

ABDO, EICK & MEYERS, LLP  
Mankato, Minnesota  
October 29, 2019



INDEPENDENT AUDITOR'S REPORT ON INTERNAL  
CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Members of the School Board  
Independent School District No. 2895  
Jackson, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Independent School District No. 2895, Jackson, Minnesota, (the District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 29, 2019.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

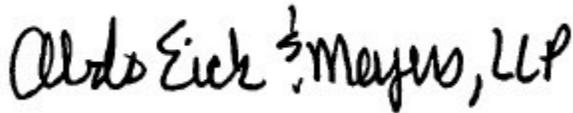
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. While our audit provides a reasonable basis for our opinion, it does not provide a legal determination on the District's compliance with those requirements. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported in accordance with *Government Auditing Standards* or statutes set forth by the State of Minnesota.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



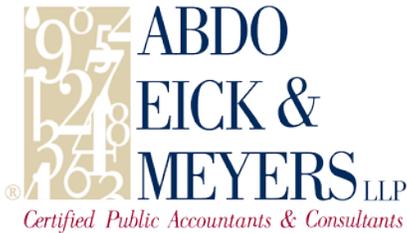
ABDO, EICK & MEYERS, LLP  
Mankato, Minnesota  
October 29, 2019

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STUDENT ACTIVITY ACCOUNTS  
INDEPENDENT SCHOOL DISTRICT NO. 2895  
JACKSON, MINNESOTA

FOR THE YEAR ENDED  
JUNE 30, 2019

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## INDEPENDENT AUDITOR'S REPORT

Members of the School Board, Advisors, and Students  
Independent School District No. 2895  
Jackson, Minnesota

### Report on the Financial Statements

We have audited the accompanying statement of changes in assets and liabilities of the student activity accounts of Independent School District No. 2895, Jackson, Minnesota, (the District) as of and for the year ended June 30, 2019.

### Management's Responsibilities for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the statement.

An audit also includes assessing the accounting principles used as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Opinion

In our opinion, the financial statement referred to above presents fairly, in all material respects, the changes in assets and liabilities of the District's student activity accounts for the year ended June 30, 2019, and the balances at that date, in conformity with accounting principles generally accepted in the United States of America.

ABDO, EICK & MEYERS, LLP  
Mankato, Minnesota  
October 29, 2019

Independent School District No. 2895  
 Jackson, Minnesota  
 Student Activity Accounts  
 Statement of Changes in Assets and Liabilities  
 For the Year Ended June 30, 2019

	Balance June 30, 2018	Additions	Deletions	Balance June 30, 2019
<b>Assets</b>				
Cash and temporary investments				
Annual fund	\$ 9,476	\$ 3,991	\$ 9,813	\$ 3,654
Class of 2019	3,792	1,560	5,352	-
2020	5,396	8,001	10,486	2,911
2021	3,083	945	-	4,028
2022	2,550	1,230	-	3,780
2023	1,580	760	-	2,340
2024	670	720	-	1,390
2025	-	850	-	850
FFA	12,819	104,706	96,628	20,897
High School Student Council	3,204	10,395	9,183	4,416
Middle School Student Council	5,265	8,325	7,763	5,827
Pleasant View student council	-	12,623	9,507	3,116
Riverside Student Council	236	-	-	236
Middle School Builders Club	1,784	7,467	9,251	-
High School Band	1,133	2,939	2,882	1,190
High School Choir	1,933	9,020	8,737	2,216
Cheerleaders	188	12,844	13,032	-
Music Fundraiser	3,135	8,434	4,690	6,879
Savings interest	3,592	449	4,041	-
Spanish Fund	1,525	-	-	1,525
Key Club	277	-	91	186
	<u>61,638</u>	<u>195,259</u>	<u>191,456</u>	<u>65,441</u>
Total Assets	<u>\$ 61,638</u>	<u>\$ 195,259</u>	<u>\$ 191,456</u>	<u>\$ 65,441</u>
<b>Liabilities</b>				
Due to Student Activity Groups	<u>\$ 61,638</u>	<u>\$ 195,259</u>	<u>\$ 191,456</u>	<u>\$ 65,441</u>

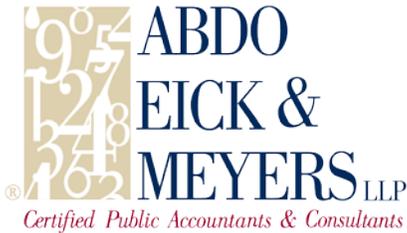
Independent School District No. 2895  
Jackson, Minnesota  
Notes to Student Activity Accounts Financial Statements  
For the Year Ended June 30, 2019

Student activity fund transactions are defined as extracurricular programs conducted for the motivation and enjoyment of students. These programs and activities are not offered for school credits nor required for graduation. Activities are generally conducted outside of school hours. The content of the activities is determined primarily by the students, under the guidance of a staff member or other adult.

Student activities are to be self-sustaining with all expenses paid by dues, admissions, or other student fund raising events.

The accounts of the Student Activity Funds are maintained, and the accompanying financial statements have been prepared, on the accrual basis of accounting.

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INDEPENDENT AUDITOR'S REPORT ON  
STUDENT ACTIVITY COMPLIANCE

Members of the School Board, Advisors, and Students  
Independent School District No. 2895  
Jackson, Minnesota

We have audited the statement of changes in student activity balances of the extracurricular student activity accounts of the Independent School District No. 2895, Jackson, Minnesota, (the District) for the year ended June 30, 2019, and have issued our report thereon dated October 29, 2019.

We conducted our audit in accordance with generally accepted auditing standards in the United States of America and the provisions of the *Manual of Instruction for Uniform Student Activities Accounting for Minnesota School Districts and Area Vocational-Technical Colleges*, issued by the Minnesota Department of Education, pursuant to Minnesota statutes Section 123.38.

The *Manual of Instruction for Uniform Student Activities Accounting for Minnesota School Districts and Area Vocational-Technical Colleges* provides uniform financial accounting and reporting standards for student activities. Compliance with this manual is the responsibility of the District's Management. We have performed auditing procedures to test compliance with the provisions of this manual. However, our objective was not to provide an opinion on overall compliance with such provisions. Accordingly, we do not express such an opinion.

The results of our tests of compliance indicate that, with respect to the items tested, the District complied, in all material respects, with the provisions referred to in the preceding paragraph.

The purpose of this report is solely to describe the scope of our testing of compliance with certain provisions of the *Manual of Instruction for Uniform Student Activities Accounting for Minnesota School Districts and Area Vocational-Technical Colleges*, and the result of that testing, and not to provide an opinion on the Districts compliance with those provisions. Accordingly, this report is not suitable for any other purpose.

ABDO, EICK & MEYERS, LLP  
Mankato, Minnesota  
October 29, 2019