# FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

Year Ended June 30, 2019

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Education of the Windham-Ashland-Jewett Central School District:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the fiduciary funds of the Windham-Ashland-Jewett Central School District as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Windham-Ashland-Jewett Central School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the fiduciary fund information of the Windham-Ashland-Jewett Central School District, as of June 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and the schedule of changes in the total OPEB liability, the District's proportionate share of the net pension asset/liability, and District contributions on pages M1-M10 and 49-53 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Government Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Windham-Ashland-Jewett Central School District's basic financial statements as a whole. The other supplementary information is presented for purposes of additional analysis and is not a required part of the financial statements, but is supplementary information required by the New York State Education Department. The other supplementary information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 16, 2019 on our consideration of the Windham-Ashland-Jewett Central School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Windham-Ashland-Jewett Central School District's internal control over financial reporting and compliance.

Laymond G. Prensser, CPA, PC

Claverack, New York September 16, 2019

# Windham Ashland Jewett Central School District Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019

The Windham-Ashland-Jewett CSD Management Discussion and Analysis section of the annual independent audit provides an opportunity for the District to comment on significant financial issues that have and may impact the financial stability of the District. This commentary offers readers of the District's financial statements a narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2019 and encourages readers to consider the information presented here in conjunction with the information found within the financial statements.

# FINANCIAL HIGHLIGHTS

The overall 2018-2019 budget was \$12,154,650, a spending increase of \$197,039, or 1.65% from the previous year. The tax levy impact of the 2018-2019 budget increase was 1.86 %, which was below the state tax cap (which was set at 3.31%) and conformed with the state tax freeze legislation requirements as well.

The District applied \$250,000 of unexpended funds from the budget towards the local share of the tax levy, as was previously done for the past several years. The District works to maintain an unappropriated fund balance of under 4% and maintains appropriately funded reserves, which may be used for unexpected expenditures

The District's fiscal condition remains stable and strong.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts: MD&A (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the School District:

- The first two statements are *district-wide* financial statements that provide both *short-term* and *long-term* information about the School District's *overall* financial status.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the School District, reporting the School District's operations in *more detail* than the district-wide statements.
- ➤ The governmental funds statements tell how basic services such as regular and special education were financed in the short term as well as what remains for future spending.
- Fiduciary funds statements provide information about the financial relationships in which the School District acts solely as a *trustee* or *agent* for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the School District's budget for the year.

Figure A-1 summarizes the major features of the School District's financial statements, including the portion of the School District's activities they cover and the types of information they contain. The remainder of this overview section of MD&A highlights the structure and contents of each of the statements.

Fund Financial Statements					
	District-Wide	Governmental Funds	Fiduciary Funds		
Scope	Entire District (except fiduciary funds)	The activities of the School District that are not proprietary or fiduciary, such as special education and building maintenance	Instances in which the School District administers resources on behalf of someone else, such as scholarship programs and student activities monies		
Required financial statements	<ul> <li>Statement of net position</li> <li>Statement of activities</li> </ul>	<ul> <li>Balance sheet</li> <li>Statement of revenues, expenditures, and changes in fund balances</li> </ul>	<ul> <li>Statement of fiduciary net position</li> <li>Statement of changes in fiduciary net position</li> </ul>		
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus		
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can		
Type of inflow/out flow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	All additions and deductions during the year, regardless of when cash is received or paid		

Figure A-1	Major Features of the District-Wide and Fund Financial Statements
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#### **DISTRICT-WIDE STATEMENTS**

The district-wide statements report information about the School District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the School District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two district-wide statements report the School District's net position and how they have changed. Net position – the difference between the School District's assets and liabilities – are one way to measure the School District's financial health or *position*.

- Over time, increases or decreases in the School District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the School District's overall health, you need to consider additional nonfinancial factors such as changes in the School District's property tax base and the condition of school buildings and other facilities.

# FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the School District's funds, focusing on its most significant or "major" funds – not the School District as a whole. Funds are accounting devices the School District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The School District establishes other funds to control and to manage money for particular purposes (such as repaying its long-term debts) or to show that it is properly using certain revenues (such as federal grants).

The District has two kinds of funds:

- Governmental Funds: Most of the School District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them.
- Fiduciary Funds: The School District is the trustee, or fiduciary, for assets that belong to others, such as the scholarship fund and the student activities funds. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the district-wide financial statements because it cannot use these assets to finance its operations.

# DISTRICT-WIDE FINANCIAL ANALYSIS

# Windham Ashland Jewett Central School District's Net Position June 30, 2019 and 2018

	Govern Activ					
			Increase			
	2019	2018	(Decrease)			
Current Assets	\$ 3,558,340	\$ 3,497,136	\$ 61,204			
Capital Assets	17,708,580	18,315,720	(607,140)			
Net Pension Asset	409,868	181,468	228,400			
Total Assets	21,676,788	21,994,324	(317,536)			
Deferred Outflows of Resources	5,625,497	3,567,537	2,057,960			
Total Assets and Outflows of Resources	27,302,285	25,561,861	1,740,424			
Current Liabilities	541,848	611,161	(69,313)			
Long-Term Obligations	43,305,121	40,324,930	2,980,191			
Net Pension Liability	271,414	121,826	149,588			
Total Liabilities	44,118,383	41,057,917	3,060,466			
Deferred Inflows of Resources	1,579,048	2,053,590	(474,542)			
Total Liabilities and Inflows of Resources	45,697,431	43,111,507	2,585,924			
Net Position:						
Investment in capital assets, net of related debt	4,428,580	4,390,720	37,860			
Restricted	2,236,716	2,150,065	86,651			
Unrestricted (deficit)	(25,060,442)	(24,090,431)	(970,011)			
Total Net Position	\$ (18,395,146)	\$ (17,549,646)	\$ (845,500)			

# Windham Ashland Jewett Central School District's Changes in Net Position For the Years Ended June 30, 2019 and 2018

	Govern Activ			
	2019	Variance Increase (Decrease)		
Revenues:				
Program Revenues:				
Charges for Services	\$ 38,260	\$ 32,712	\$ 5,548	
Operating Grants and Contributions	333,041	300,953	32,088	
Total Program Revenues	\$ 371,301	\$ 333,665	\$ 37,636	
General Revenues:				
Real Property Taxes	\$ 9,815,383	\$ 9,629,884	\$ 185,499	
Other Tax Items	259,634	256,697	2,937	
Use of Money and Property	56,736	9,932	46,804	
Sale of Property and Compensation for Loss	14,063		14,063	
Miscellaneous	203,282	192,417	10,865	
State Sources	1,516,756	1,559,220	(42,464)	
Federal Sources	2,554	3,066	(512)	
Total General Revenues	11,868,408	11,651,216	217,192	
Expenses (Net of Program Revenues):				
Instruction	8,454,892	8,092,370	362,522	
Support Services:	0,101,072	0,00 =,0 + 0	• • -,• ==	
General Support	1,930,125	1,769,657	160,468	
Pupil Transportation	941,079	801,265	139,814	
Debt Service-Interest	562,866	565,254	(2,388)	
Depreciation-Unallocated	809,715	799,163	10,552	
School Lunch	15,231	4,466	10,765	
Total Expenses	12,713,908	12,032,175	681,733	
Change in Net Position	\$ (845,500)	\$ (380,959)	\$ (464,541)	

The following charts provide the percentage breakdowns of all revenues by source and all expenses by function for the entire District.



# District-wide Revenues by Source For the Year Ended June 30, 2019

#### District-wide Expenses by Function For the Year Ended June 30, 2019



#### FUND FINANCIAL ANALYSIS (DISTRICT'S FUNDS)

The District's governmental funds (as presented on the balance sheet) reported a combined Fund Balance of \$3.04 million, which is higher than last year's total. The schedule below indicates the fund balance and the total change in fund balance by fund type as of June 30, 2019 and 2018.

	Fund Balance 2019		
General	\$ 2,182,462	\$ 2,054,144	\$ 128,318
School Lunch	21,666	25,424	(3,758)
Special Aid	-	-	-
Debt Service	837,001	831,914	5,087
Totals	\$ 3,041,129	\$ 2,911,482	\$ 129,647

#### **General Fund**

The tables that follow assist in illustrating the financial activities and balance of the general fund.

<u>Revenues:</u>	2019	 2018	J	/ariance Increase Decrease)
Taxes and Other Tax Items	\$ 10,075,017	\$ 9,886,581	\$	188,436
Use of Money and Property	51,632	8,220		43,412
State/Federal Sources	1,519,310	1,562,286		(42,976)
Other	217,345	192,417		24,928
Totals	\$ 11,863,304	\$ 11,649,504	\$	213,800

Expenses:	2019	2018	Variance Increase (Decrease)
General Support	\$ 1,428,477	\$ 1,408,229	\$ 20,248
Instruction	5,323,233	5,236,228	87,005
Pupil Transportation	681,762	670,676	11,086
Employee Benefits	3,131,395	3,012,153	119,242
Debt Service	1,150,403	1,149,896	507
Operating transfers out	19,716	5,076	14,640
Totals	\$ 11,734,986	\$ 11,482,258	\$ 252,728

# **GENERAL FUND BUDGET INFORMATION**

The District's budget is prepared in accordance with New York State law and is based on the modified accrual basis of accounting, utilizing cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

The difference between the general fund's original budget and the final amended budget was \$71,684. This amount represents \$21,364 carryover encumbrances from 2017/18, and gifts and donations of \$50,320.

#### CAPITAL ASSETS

The District's capital assets (net of accumulated depreciation) as of June 30, 2019 are as follows:

Asset Description	Amount				
Land Buildings and Improvements Machinery and Equipment Vehicles	\$ 601,699 16,237,784 433,014 436,083				
Total	<u>\$17,708,580</u>				

#### **DEBT**

The District had total long term debt including serial bonds outstanding in the amount of \$13,280,000 as of June 30, 2019, a decrease over the previous year of \$645,000. The debt outstanding for the year ended June 30, 2019 is summarized as follows:

Debt Description	<b>Outstanding Balance</b>
Bonds	<u>\$13,280,000</u>

The District has refunding bonds outstanding, the proceeds of which are in escrow to fund other previously existing debt. The refunding was done in 2014 to reduce future interest payments.

Under current state statutes, the District's general obligation bonded debt issues are subject to a legal limitation based on 10% of the total full value of real property. At June 30, 2019, the District's general obligation debt was significantly lower than its total debt limit.

# DISTRICT ENGAGED IN IMPLEMENTING CORRECTIVE ACTIONS FROM PREVIOUS 2017-2018 AUDIT

There were no material findings or corrective actions necessary based on the 2017-2018 audit.

Based on auditor recommendations from the previous school year review, the District developed a specific action plan to address the single area outlined for review. The following text outlines the corrective action steps and/or commentary associated with the auditor's recommendation as follows: *We recommend that the District conduct a review of its accounting software's access privileges. The system administrator should change user privileges related to processing expenditures in order to segregate between employees the ability to process expenditures and the ability to edit or delete vendor information.* 

While the District acknowledged and accepted the auditor's recommendation and has added an additional layer of segregation of this duty, at no time was there unauthorized access or use of the management software. Additionally, the Director of Technology is the system administrator and does not have accounting responsibilities.

# FACTORS BEARING ON THE DISTRICT'S FUTURE

At this time these financial statements were prepared and audited, the School District was aware of the following existing circumstances, which could significantly affect its financial position in the future:

Several factors, including the District's ability to raise needed revenue locally, uncertainty about the level of future state aid payments, and the declining trend in student enrollment continue to have a significant bearing on the District's future.

The District's ability to raise revenue is hampered by the tax cap regulation and our future state aid projections show a potential decrease on the horizon due largely to changes in the state aid formula, increases to our district's wealth ratio and declining school enrollment. WAJ continues to deploy several strategies to deal with rising costs and lower revenue, such as negotiating changes in contracts, sharing services with other districts, utilizing instructional technology, and reducing staffing positions and purchasing when possible. The District continues to pursue shared services with other agencies and school districts, especially in the areas of transportation, school security, special education and itinerant services and teacher training.

Declining student population trends have caused the District to deliver instruction and services differently than in the past. While consolidating grade level sections and using instructional technology have helped keep programming levels high and costs down, additional restructuring in the middle and high school will likely be needed in order to meet our educational and support mission for families, while keeping cost increases below the tax cap.

The District continues to develop a capital improvements action plan, which will address areas identified within the mandated building condition survey and other areas of need, including: roof replacement and repairs, infrastructure upgrades, bus garage upgrades and safety upgrades. While capital improvements impact the tax levy, the District plans to minimize borrowing costs by utilizing fund balance and reserves where possible.

# **CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide the School District's citizens, taxpayers, customers, investors, and creditors with a general overview of the School District's finances and to demonstrate the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact:

Michelle Mattice Business Official-Treasurer Windham Ashland Jewett Central School District 5411 Main Street PO Box 429 Windham, New York 12496

# WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT STATEMENT OF NET POSITION June 30, 2019

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ASSETS		
Unrestricted cash	\$ 1,113,780	
Restricted cash	2,236,716	
Due from fiduciary funds	48	
State and federal aid receivable	125,626	
Due from other governments	80,207	
Inventories	1,963	
Capital assets, net	17,708,580	
Net pension asset	409,868	
Total Assets		\$ 21,676,788
DEFERRED OUTFLOW OF RESOURCES		
Pensions	\$ 2,376,347	
OPEB-GASB 75	2,665,817	
Bond defeasance loss	583,333	
Total Deferred Outflows of Resources		\$ 5,625,497
LIABILITIES		
Current Liabilities:		
Accounts payable	\$ 58,226	
Accrued liabilities	60,257	
Due to other governments	406	
Due to teachers' retirement system	381,599	
Due to employees' retirement system	41,360	
Long-Term Liabilities:		
Due and payable within one year		
Bonds payable	665,000	
Due and payable after one year		
Bonds payable	12,615,000	
Compensated absences payable	153,307	
Other postemployment benefits payable	29,871,814	
Net pension liability - proportionate share	271,414	
Total Liabilities		\$ 44,118,383
DEFERRED INFLOWS OF RESOURCES		
Pensions	616,479	
OPEB-GASB 75	962,569	
Total Deferred Inflows of Resources		<u>\$ 1,579,048</u>
NET POSITION		
Net Investment in Capital Assets	4,428,580	
Restricted	2,236,716	
Unrestricted (deficit)	(25,060,442)	
Total Net Position		\$ (18,395,146)

See auditor's report. See notes to financial statements.

# WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT STATEMENT OF ACTIVITIES AND CHANGES IN NET POSITION For Year Ended June 30, 2019

\_\_\_\_\_

		Indirect		Program 1	Reve	nues		et (Expense) evenue and
		Expenses	C	harges for		Operating		Changes in
	Expenses	 Allocation		Services		Grants		let Position
FUNCTIONS/PROGRAMS								
General support	\$ 1,381,031	\$ 549,094	\$	-	\$	-	\$	(1,930,125)
Instruction	5,517,216	3,170,577		-		232,901		(8,454,892)
Pupil transportation	592,376	358,374		-		9,671		(941,079)
Employee benefits	4,078,045	(4,078,045)		-		-		-
Debt service-interest	562,866	-		-		-		(562,866)
Depreciation	809,715	-		-		-		(809,715)
School lunch program	 143,960	 ~		38,260		90,469	w	(15,231)
<b>Total Functions and Programs</b>	\$ 13,085,209	\$ -	_\$	38,260		333,041		(12,713,908)
GENERAL REVENUES	 	 						
Real property taxes								9,815,383
Other tax items								259,634
Use of money and property								56,736
Sale of property and compensation for loss								14,063
Miscellaneous								203,282
State sources								1,516,756
Federal sources								2,554
Total General Revenues							<del></del>	11,868,408
Change in Net Position								(845,500)
Total Net Position- Beginning of year								(17,549,646)
Total Net Position - End of year							\$	(18,395,146)

# WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

June 30, 2019

	Total Governmental Funds		Long-term Assets, Liabilities		Reclassifications and Eliminations		Statement of Net Position Totals		
ASSETS Unrestricted cash Restricted cash Due from other funds	\$	1,113,780 2,236,716 80,779	\$	- - -	\$	(80,779)	\$	1,113,780 2,236,716	
Due to fiduciary funds Due from other governments State and federal aid receivable Inventories Capital assets, (net)		80,207 125,626 1,963		- - - 17,708,580		48 - - -		48 80,207 125,626 1,963 17,708,580	
Net pension asset Total Assets	\$			409,868	\$	(80,731)		409,868	
DEFERRED OUTFLOW OF RESOURCES		ilet X-elekone alasınan kolta A-X	<u></u>		Erran				
Pensions OPEB-GASB 75 Bond defeasance loss	\$		\$	2,376,347 2,665,817 583,333	\$	- - -	\$	2,376,347 2,665,817 583,333	
Total Deferred Outflows of Resources	\$	_		5,625,497	\$			5,625,497	
LIABILITIES Accounts payable	\$	58,226	\$	-	\$	-	\$	58,226	
Accrued liabilities Bonds payable Due to other funds		35,620 - 80,731		24,637 13,280,000		-		60,257 13,280,000	
Due to other governments Due to teachers' retirement system		406 381,599		-		(80,731) - -		- 406 381,599	
Due to employees' retirement system Other postemployment benefits payable Compensated absences Net pension liability- proportionate share		41,360 - -		- 29,871,814 153,307 271,414		- -		41,360 29,871,814 153,307 271,414	
Total Liabilities	\$	597,942	\$	43,601,172		(80,731)		44,118,383	
DEFERRED INFLOWS OF RESOURCES Pensions	\$	-	\$	616,479	\$	-	\$	616,479	
OPEB-GASB 75 Total Deferred Inflows of Resources		-		962,569		-		962,569	
FUND BALANCE\NET POSITION		-		1,579,048		-		1,579,048	
Total Fund Balance\Net Position	_\$	3,041,129		(21,436,275)		-		(18,395,146)	
Total Liabilities, Deferred Inflows of Resources, and Fund Balance/Net Position	\$	3,639,071		23,743,945	\$	(80,731)	\$	27,302,285	

See auditor's report. See notes to financial statements.

# WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT RECONCILIATION OF GOVERNMENTAL FUNDS REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES

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	Gov	Total ernmental Funds		Long-term Revenue, Expenses		Capital Related Items	Long-term Debt Transactions		tatement of Activities Totals
REVENUES	¢	0.015.202	¢		¢		ድ	¢	0.016.202
Real property taxes Other tax items	\$	9,815,383	\$	-	\$	-	\$ -	\$	9,815,383
		259,634		-		-	-		259,634
Use of money and property		56,736		-		-	-		56,736
Sale of property and		14.062							14.062
compensation for loss		14,063		-		-	-		14,063
Miscellaneous		203,282		-		-	-		203,282
State sources		1,550,912		-		-	-		1,550,912
Federal sources		301,439		-		-	-		301,439
Sales - school lunch		38,260		-			-		38,260
Total Revenues		2,239,709		-		-	-		12,239,709
EXPENDITURES\EXPENSES									
General support		1,428,477		-		(47,446)	-		1,381,031
Instruction		5,564,394		8,894		(56,072)	-		5,517,216
Pupil transportation		691,433		-		(99,057)	-		592,376
Employee benefits		3,131,395		946,650		-	-		4,078,045
Debt service-Principal		645,000		-		-	(645,000)		-
-Interest		505,403		57,463		-	-		562,866
Cost of sales		143,960		-		-	-		143,960
Depreciation		-		-		809,715	-		809,715
Total Expenditures	12	2,110,062		1,013,007		607,140	(645,000)		13,085,209
Excess (Deficiency)									
of Revenues Over Expenditures		129,647		(1,013,007)		(607,140)	645,000		(845,500)
OTHER SOURCES AND USES									
Operating transfers in		19,716		-		-	-		19,716
Operating transfers (out)		(19,716)		-				•••••••••••	(19,716)
Total Other Sources (Uses)		-							
Net Change for the Year	\$	129,647	\$	(1,013,007)	\$	(607,140)	\$ 645,000	\$	(845,500)

# WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT BALANCE SHEET- GOVERNMENTAL FUNDS June 30, 2019

	 General	Special Aid		School Lunch		Debt Service		Total Governmental Funds	
ASSETS									
Unrestricted cash	\$ 1,084,391	\$	16,072	\$	13,317	\$	-	\$	1,113,780
Restricted cash	1,399,715		-		-		837,001		2,236,716
State and federal aid receivable	65,587		53,203		6,836		-		125,626
Due from other governments	80,207		-		-		-		80,207
Due from other funds	69,323		-		11,456				80,779
Inventories	-		-		1,963		-		1,963
Total Assets	\$ 2,699,223	\$	69,275	\$	33,572	\$	837,001	\$	3,639,071
LIABILITIES									
Accounts Payable	\$ 47,497	\$	-	\$	10,729	\$	-	\$	58,226
Accrued liabilities	34,849		-		771				35,620
Due to teachers' retirement system	381,599		-		-		-		381,599
Due to employees' retirement system	41,360		-		-		-		41,360
Due to other funds	11,456		69,275		-		-		80,731
Due to other governments			-		406		-		406
Total Liabilities	 516,761		69,275		11,906		-		597,942
FUND BALANCES									
Non-spendable	-		-		1,963		-		1,963
Restricted	1,399,715		-		-		837,001		2,236,716
Assigned	281,912		-		19,703		-		301,615
Unassigned	 500,835		-		-		-		500,835
Total Fund Balances	 2,182,462		-		21,666		837,001		3,041,129
Total Liabilities and Fund Balances	\$ 2,699,223	\$	69,275	\$	33,572	\$	837,001	\$	3,639,071

#### WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-GOVERNMENTAL FUNDS For Year Ended June 30, 2019

			Special		School		Debt		Total Governmental	
	General		Aid		Lunch		Service			Funds
REVENUES										
Real property taxes	\$	9,815,383	\$	-	\$	-	\$	-	\$	9,815,383
Other tax items		259,634		-		-		-		259,634
Use of money and property		51,632		-		17		5,087		56,736
Sale of property and										
compensation for loss		14,063		-		-		-		14,063
Miscellaneous		203,282		-		-		-		203,282
State sources		1,516,756		31,233		2,923		-		1,550,912
Federal sources		2,554		211,339		87,546		-		301,439
Sales		-		-		38,260		-		38,260
Total Revenues		11,863,304		242,572		128,746		5,087		12,239,709
EXPENDITURES										
General support		1,428,477		-		-		-		1,428,477
Instruction		5,323,233		241,161		-		-		5,564,394
Pupil transportation		681,762		9,671		-		-		691,433
Employee benefits		3,131,395		-		-		-		3,131,395
Debt service										
Principal		645,000		-		-		-		645,000
Interest		505,403		-		-		-		505,403
Cost of sales		-		-		143,960		-		143,960
Total Expenditures		11,715,270		250,832		143,960				12,110,062
Excess (Deficiency) of Revenues										
Over Expenditures		148,034		(8,260)		(15,214)		5,087		129,647
Crei Zapenara co				(0,200)		(				
OTHER FINANCING SOURCES AND US	ES									
Operating transfers in		-		8,260		11,456		-		19,716
Operating transfers (out)		(19,716)		-		-				(19,716)
Total Other Financing Sources (Uses)		(19,716)		8,260		11,456		-		-
Excess (Deficiency) of Revenues										
and Other Financing Sources Over										
Expenditures and Other Uses		128,318		-		(3,758)		5,087		129,647
Fund Balance- Beginning of year		2,054,144				25,424		831,914	<b>.</b>	2,911,482
Fund Balance- End of year	\$	2,182,462	\$	-	\$	21,666	\$	837,001	\$	3,041,129

# WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET POSITION June 30, 2019

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	Miscellaneous Special Revenue		Private Purpose Trusts	Agency
ASSETS Unrestricted cash	\$ 153,587	\$	44,509	\$ 46,692
Total Assets	\$ 153,587	\$	44,509	\$ 46,692
LIABILITIES				
Extraclassroom activity balances	\$ -	\$	-	\$ 46,138
Due to governmental funds	-		-	48
Other liabilities	 -			506
Total Liabilities	 _			\$ 46,692
NET POSITION				
Reserved for other purposes	\$ 153,587	\$	44,509	

# WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION For Year Ended June 30, 2019

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Miscellaneous Private Special Purpose Revenue Trusts ADDITIONS Interest \$ 934 271 \$ **Total Additions** 934 271 **DEDUCTIONS** Scholarships and awards 4,425 -**Change in Net Position** 934 (4,154) Net Position - Beginning of year 152,653 48,663 Net Position - End of year \$ 153,587 \$ 44,509

# NOTES TO FINANCIAL STATEMENTS

#### I. Summary of Significant Accounting Policies

The financial statements of the Windham-Ashland-Jewett Central School District have been prepared in conformity with generally accepted accounting principles (GAAP). Those principles are as prescribed by the Governmental Accounting Standards Board (GASB) which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting principles and policies utilized by the District are described below:

#### A. <u>Reporting Entity</u>

The Windham-Ashland-Jewett Central School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of 5 members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, <u>The Financial Reporting Entity</u>, as amended by GASB Statement 39, <u>Component Units</u>. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the District. The District is not a component unit of another reporting entity. The decision to include a potential component unit in the School District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief review of certain entities included in the School District's reporting entity:

#### The Extraclassroom Activity Funds

The Extraclassroom Activity Funds of the Windham-Ashland-Jewett Central School District represent funds of the students of the School District. The Board of Education exercises general oversight of these funds. The Extraclassroom Activity Funds are independent of the School District with respect to its financial transactions and the designation of student management. Separate audited financial statements (cash basis) of the Extraclassroom Activity Funds are included in these financial statements. The District accounts for assets held as an agent for various student organizations in an agency fund.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# I. Summary of Significant Accounting Policies (Continued)

# B. <u>Joint Venture</u>

The Windham-Ashland-Jewett Central School District is a component school districts in the Otsego-Northern Catskills Board of Cooperative Education Services. (BOCES). A BOCES is a voluntary, cooperative association of school districts in a geographic area that share planning, services, and programs which provide educational and support activities.

BOCES are organized under Section 1950 of the Education Law. A BOCES Board is considered a corporate body. All BOCES property is held by the BOCES Board as a corporation (Section 1950(6)). In addition, BOCES Boards are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under Section 119-n(a) of the General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component school district's share of administrative and capital cost is determined by resident public school district enrollment as defined in Education Law, Section 1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

There is no authority or process by which a school district can terminate its status as a BOCES component. In addition, component school districts pay tuition or a service fee for programs in which their students participate. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of Section 1950 of the Education Law.

During the year ended June 30, 2019, the Windham-Ashland-Jewett Central School District was billed \$767,750 for BOCES administrative and program costs. The District's share of BOCES Aid amounted to \$129,856. Financial statements for the BOCES Aid are available from the BOCES administrative office.

# C. <u>Basis of Presentation</u>

# 1. <u>Districtwide Statements</u>

The Districtwide Statement of Net Position and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes,

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# I. Summary of Significant Accounting Policies (Continued)

# C. <u>Basis of Presentation (Continued)</u>

# 1. Districtwide Statements (Continued)

State Aid, intergovernmental revenues, and other exchange and nonexchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The Statement of Net Position presents the financial position of the District at fiscal year-end. The Statement of Activities presents a comparison between program expenses and revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas.

# 2. <u>Fund Financial Statements</u>

The fund financial statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The District reports the following funds:

# a. <u>Major Governmental Funds</u>

- (1) General Fund This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.
- (2) Special Aid Fund These funds account for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes and other activities whose funds are restricted as to use. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# I. Summary of Significant Accounting Policies (Continued)

#### C. <u>Basis of Presentation (Continued)</u>

#### 2. Fund Financial Statements (Continued)

#### a. Major Governmental Funds (Continued)

- (3) School Lunch Fund Used to account for transactions of the District's lunch and breakfast programs.
- (4) **Debt Service Fund** This fund accounts for the accumulation of resources and the payment of principal and interest on long-term obligations for governmental activities.
- (5) Capital Projects Fund This fund is used to account for the financial resources used for acquisition, construction, or major repair of capital facilities.

#### b. Fiduciary Funds

Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the districtwide financial statements, because their resources do not belong to the District, and are not available to be used. There are two classes of fiduciary funds:

- (1) **Private Purpose Trust Funds** These funds are used to account for trust arrangements in which principal and income benefits annual third party awards and scholarships for students. Established criteria govern the use of the funds and members of the District or representatives of the donors may serve on committees to determine who benefits.
- (2) Agency Funds These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extraclassroom activity funds and for payroll or employee withholding.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

#### I. Summary of Significant Accounting Policies (Continued)

#### D. Measurement Focus and Basis of Accounting

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The districtwide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenues from grants and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

The fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

#### E. Cash and Investments

The District's cash and cash equivalents consist of cash on hand, demand deposits, and shortterm investments with original maturities of three months or less from date of acquisition. New York State law governs the District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities. Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and districts. Certain cash balances are restricted by various legal and contractual obligations, such as legal reserves and debt agreements.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

#### I. Summary of Significant Accounting Policies (Continued)

#### F. <u>Property Taxes</u>

Real property taxes are levied annually by the Board of Education no later than September 1 and become a lien on August 9. Taxes are collected during the period September 1 to November 1.

Uncollected real property taxes are subsequently enforced by the County in which the District is located. An amount representing uncollected real property taxes is transmitted to the Counties for enforcement and is paid by the Counties to the District no later than the forthcoming April 1.

#### G. <u>Restricted Resources</u>

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, the District's policy concerning which to apply first varies with the intended use, and with the associated legal requirements, many of which are described elsewhere in these Notes to Financial Statements.

#### H. Interfund Transactions

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenues to provide financing or other services.

In the districtwide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between funds, with the exception of those due from or to the fiduciary funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note V for a detailed disclosure by individual fund for interfund receivables, payables, expenditures and revenues activity.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

#### I. Summary of Significant Accounting Policies (Continued)

#### I. <u>Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities and useful lives of long-lived assets.

#### J. <u>Receivables</u>

Accounts receivable are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

#### K. Inventories and Prepaid Items

Inventories of food in the School Lunch Fund are recorded at cost on a first-in, first-out basis, or in the case of surplus food, at stated value that approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond yearend. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the district-wide and fund financial statements. These items are reported as assets on the Statement of Net Position or balance sheet using the consumption method. Under the consumption method, a current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

A portion of fund balance has been classified as nonspendable to indicate that inventory does not constitute an available spendable resource.

#### L. Other Assets/Restricted Assets

Certain proceeds from serial bonds and bond anticipation notes, as well as resources set aside for their repayment are classified as restricted assets in the districtwide financial statements and their use is limited by applicable bond covenants.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

#### I. Summary of Significant Accounting Policies (Continued)

#### L. Other Assets/Restricted Assets (Continued)

In the districtwide financial statements, bond discounts and premiums, and any prepaid bond insurance costs are deferred and amortized over the life of the debt issue. Bond issuance costs are recognized as an expense in the period incurred.

#### M. <u>Capital Assets</u>

Capital assets are reflected in the districtwide financial statements. Capital assets are reported at historical cost or estimated historical costs, based on appraisals conducted by independent third-party professionals. Donated assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Capital assets, except land, are depreciated on a straight-line basis over their estimated useful lives. Capitalization thresholds and estimated useful lives of capital assets reported in the districtwide statements are as follows:

	-	italization rreshold	Estimated Useful Life
Site Improvements	\$	10,000	40
Buildings and Improvements	\$	10,000	40
Furniture and Equipment	\$	1,000	7
Vehicles	\$	1,000	5-7
Computers	\$	1,000	5-7

#### N. Compensated Absences

Compensated absences consist of unpaid accumulated annual sick leave, vacation, and sabbatical time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# I. Summary of Significant Accounting Policies (Continued)

#### N. <u>Compensated Absences (Continued)</u>

Consistent with GASB Statement 16, Accounting for Compensated Absences, the liability has been calculated using the vested method and an accrual for that liability is included in the Districtwide Financial Statements. The compensated absences liability is calculated based on the pay rates in effect at year end. In the fund statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available resources. These amounts are expensed on a pay-as-you-go basis.

#### O. Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities and long-term obligations are reported in the districtwide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources.

Claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the funds financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

#### P. Deferred Outflows of Resources

Deferred outflows of resources, in the Statement of Net Position, represents a consumption of net position that applies to a future reporting period and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The District has four items that qualify for reporting in this category. The first item represents the effect of the net change in the District's proportion of the collective net pension asset or liability and the difference during the measurement period between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense. The second item is the District's contributions to the pension systems (TRS and ERS Systems) and OPEB subsequent to the measurement date. The third item relates to OPEB reporting in the districtwide Statement of Net Position. This represents the effect of the net change in the actual and expected experience. The fourth item relates to a loss on bond defeasance which is amortized over the life of the new bond.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# I. Summary of Significant Accounting Policies (Continued)

# Q. Deferred Inflows of Resources

Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. The first item is related to pensions reported in the Districtwide Statement of Net Position. This represents the effect of net change in the District's proportion of the collective net pension liability and difference during the measurement periods between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense, and the net difference between projected and actual earnings on pension plan investments. The second item is related to OPEB reported in the districtwide Statement of Net Position. This represents the effect of the net changes of assumptions or other inputs.

# R. <u>Unearned Revenue</u>

Unearned revenues arise when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures or when charges for service monies are received in advance from payers prior to the services being rendered by the District. These amounts are recorded as liabilities in the financial statements. The liabilities are removed, and revenues are recognized in subsequent periods when the District has legal claim to the resources.

# S. <u>Other Benefits</u>

Eligible District employees participate in the New York State Teachers' Retirement System or the New York State and Local Employees' Retirement System.

District employees may choose to participate in the District's elective deferred compensation plans established under Internal Revenue Code Sections 403(b) and 457.

In addition to providing pension benefits, the District provides postemployment health insurance coverage and survivor benefits to retired employees and their survivors in accordance with the provision of various employment contracts in effect at the time of retirement.

Substantially all of the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits is shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# I. Summary of Significant Accounting Policies (Continued)

#### T. Short-Term Debt

The School District may issue Revenue and Tax Anticipation Notes in anticipation of receipt of revenues. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The revenue anticipation and tax anticipation notes represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which there is an insufficient or no provision made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

The School District may issue Bond Anticipation Notes in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as a current liability of the fund that will actually receive the proceeds from the issuance of bonds. State law requires that bond anticipation notes issued for capital purposes be converted to long-term financing within five years after the original issue date.

#### U. <u>Equity Classifications</u>

#### 1. <u>Districtwide Statements</u>

In the districtwide statements there are three classes of net position:

Net investment in capital assets – consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, construction or improvement of those assets.

**Restricted net position** – reports net position when constraints placed on the assets are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

**Unrestricted net position** – reports all other net position that do not meet the definition of the above two classifications and are deemed to be available for general use by the District.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# I. Summary of Significant Accounting Policies (Continued)

# U. Equity Classifications (Continued)

# 2. <u>Fund Statements</u>

In the fund basis statements, there are five classifications of fund balance:

**Non-spendable** – includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Non-spendable fund balance includes the inventory recorded in the School Lunch Fund of \$1,963.

**Restricted** – includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the General Fund are classified as restricted fund balance. The School District has established the following restricted fund balances:

1. <u>Encumbrances</u>

Encumbrance accounting, under which purchase orders, contracts and commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing overexpenditure of established appropriations. Open encumbrances are reported as restricted fund balance in all funds other than the General Fund, since they do not constitute expenditures or liabilities and will be honored through budget appropriations in the subsequent year.

2. <u>Unemployment Insurance</u>

This reserve is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. This reserve is accounted for in the General Fund.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# I. Summary of Significant Accounting Policies (Continued)

# U. Equity Classifications (Continued)

# 2. <u>Fund Statements (Continued)</u>

#### 3. <u>Employee Benefit Accrued Liability</u> This reserve is used to set aside funds for the payment of accrued employee benefits due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. This reserve is accounted for in the General Fund.

4. <u>Employee Retirement Contributions</u> This reserve is used for future employee's retirement and teacher's retirement obligations. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated.

# 5. <u>Property Loss and Liability Reserve</u>

This reserve is used to establish and maintain a program of reserves to cover property loss and liability claims incurred. Separate funds for property loss and liability claims are required. This type of reserve fund may be utilized only by school districts with a population greater than 125,000. Annual contributions limited to 3 percent of the annual budget or \$15,000, whichever is greater. Funds cannot be used for another purpose without voter approval except Board may use monies not required to settle pending claims, to purchase insurance policies to cover losses previously self-insured. These reserves are accounted for in the General Fund.

# 6. <u>Capital</u>

This reserve is used to pay the cost of any project or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term and source of the funds. Expenditures may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot is set forth in §3651 of the Education Law. This reserve is accounted for in the General Fund.
#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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## I. Summary of Significant Accounting Policies (Continued)

## U. Equity Classifications (Continued)

## 2. Fund Statements (Continued)

## 7. <u>Repair</u>

This reserve is used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The Board of Education, without voter approval, may establish the reserve fund by a majority vote of its members. Voter approval is required to fund this reserve. Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted for in the General Fund.

Restricted fund balance includes the following:

General Fund:	
Capital	\$ 154,951
Liability	254,032
Employee Benefit Accrued Liability	379,272
Unemployment Insurance	184,158
Employee Retirement Contributions	299,879
Repair	127,423
Debt Service Fund	 837,001
Total restricted funds	\$ 2,236,716

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

## I. Summary of Significant Accounting Policies (Continued)

#### U. <u>Equity Classifications (Continued)</u>

#### 2. <u>Fund Statements (Continued)</u>

**Committed** – Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the School District's highest level of decision making, the Board of Education. The School District has no committed fund balances as of June 30, 2019.

Assigned – Includes amounts that are constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. All encumbrances of the General Fund are classified as Assigned Fund Balance in the General Fund. Encumbrances reported in the General Fund amounted to \$31,912 and the assigned fund balance amounted to \$250,000.

**Unassigned** – Includes all other General Fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the District and could report a surplus or deficit. In funds other than the general fund, the unassigned classification is used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted or assigned.

NYS Real Property Tax Law 1318 limits the amount of unexpended surplus funds a School District can retain to no more than 4% of the School District's budget for the General Fund for the ensuing fiscal year. Nonspendable and restricted fund balance of the General Fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

Order of Use of Fund Balance:

The District's policy is to apply expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance and unassigned fund balance at the end of the fiscal year. For all funds, nonspendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the General Fund are classified as restricted fund balance. In the General Fund, committed fund balance is determined next and then assigned. The remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

## I. Summary of Significant Accounting Policies (Continued)

#### V. <u>New Accounting Standards</u>

The District has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable.

## W. Future Changes in Accounting Standards

GASB Statement 84, Fiduciary Activities, effective for the year ending June 30, 2020.

GASB has issued Statement 87, Leases, effective for the year ending June 30, 2021.

GASB has issued Statement 89, Accounting for Interest Cost Incurred Before the End of a Construction Period, effective for the year ending June 30, 2021.

The school district will evaluate the impact that these pronouncements may have on its financial statements and will implement it as applicable and when material.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

## II. Explanation of Certain Differences between Governmental Fund Statements and Districtwide Statements

Due to differences in the measurement focus and basis of accounting used in the governmental fund statements and the districtwide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the Statement of Activities, compared with the current financial resources focus of the governmental funds.

#### 1. Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities:

Total fund balances of the District's governmental funds differ from "net position" of governmental activities reported in the Statement of Net Position. This difference primarily results from the additional long-term economic focus of the Statement of Net Position versus the solely current financial resources focus of the governmental fund balance sheets.

2. <u>Statement of Revenues, Expenditures, and Changes in Fund Balance vs. Statement of Activities</u>:

Differences between the funds Statement of Revenues, Expenditures and Changes in Fund Balance and the Statement of Activities fall into one of three broad categories:

a. <u>Long-term revenue differences</u>:

Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the Statement of Activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities.

b. <u>Capital related differences</u>:

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the Statement of Activities.

c. <u>Long-term debt transaction differences</u>: Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the Statement of Activities as incurred, and principal payments are recorded as a reduction of liabilities in the Statement of Net Position.

### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# II. Explanation of Certain Differences between Governmental Fund Statements and Districtwide Statements (Continued)

- 2. <u>Statement of Revenues, Expenditures, and Changes in Fund Balance vs. Statement of Activities (Continued)</u>:
  - <u>Pension differences:</u> Pension differences occur as a result of changes in the District's proportion of the collective net pension asset/liability and differences between the District's contributions and its proportionate share of the total contributions to the pension systems.

The costs of building and acquiring capital assets (land, buildings, and equipment) financed from governmental funds are reported as expenditures in the year they are incurred, and the assets do not appear on the Balance Sheet. However, the Statement of Net Position includes those capital assets among the assets of the District as a whole, and their original costs are expensed annually of their useful lives.

Original cost of capital assets	\$29,669,242
Accumulated depreciation	11,960,662
Capital assets, net	<u>\$17,708,580</u>

Long-term liabilities are reported in the Statement of Net Position, but not in the governmental funds, because they are not due and payable in the current period. Balances at year end were:

Bonds payable	<u>\$13,280,000</u>
OPEB obligations	<u>\$29,871,814</u>
Compensated absences	<u>\$ 153,307</u>
Net Pension Liability-Proportionate Share	<u>\$ 271,414</u>

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# II. Explanation of Certain Differences between Governmental Fund Statements and Districtwide Statements (Continued)

# 2. <u>Statement of Revenues, Expenditures, and Changes in Fund Balance vs. Statement of Activities (Continued)</u>:

When the purchase or construction of capital assets is financed through governmental funds, the resources expended for those assets are reported as expenditures in the years they are incurred. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Depreciation of \$809,715 was more than capital expenditures of \$202,575 in the current year.

Repayment of bond principal of \$645,000 is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities.

Interest on long-term debt and short-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. The increase in accrued interest results in more expense of \$57,463.

## III. Changes in Accounting Principles

For the fiscal year ended June 30, 2018, the District implemented GASB Statement #75, *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions*. The implementation of the statement requires District's to report Other Post-Employment Benefits (OPEB) liabilities, OPEB expenses, deferred outflow of resources and deferred inflow of resources related to OPEB.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

IV. Cash and Investments

#### A. <u>Deposits</u>

The Windham-Ashland-Jewett Central School District's investment policies are governed by State statutes. The Windham-Ashland-Jewett Central School District's monies must be deposited in FDIC-insured commercial banks or trust companies located within the State. The Treasurer is authorized to use demand accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury and U.S. Agencies, repurchase agreements, and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by Federal Deposit Insurance. Obligations that may be pledged as collateral are: obligations of the United States and its agencies and obligations of the State and its municipalities and school districts.

Custodial credit risk is the risk that in an event of a bank failure, the District's deposits may not be returned to it. GASB directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are as follows:

- A. Uncollateralized
- B. Collateralized by securities held by the pledging financial institution, or
- C. Collateralized by securities held by the pledging financial institution's trust department or agent but not in the District's name.

Deposits and investments at year end were entirely covered by Federal Deposit Insurance or by collateral held by the School District's custodial bank in the School District's name.

The District did not have any investments at year end or during the year.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

## V. Interfund Transaction

Interfund balances at June 30, 2019 are as follows:

	Interfund			Inter	fund			
	Re	ceivable	P	ayable	R	evenues	Exp	enditures
General Fund	\$	69,323	\$	11,456	\$	-	\$	19,716
Special Aid Fund		-		69,275		8,260		
School Lunch Fund		11,456	<b></b>	-		11,456		-
Total governmental activities		80,779		80,731	\$	19,716		19,716
Fiduciary Agency Fund		-	<u></u>	48				
Totals	\$	80,779	\$	80,779				

The District typically transfers from the General Fund to the Special Aid Fund to pay its' share of the Summer Handicapped Program.

Interfund receivables and payables, other than between governmental activities and fiduciary funds, are eliminated on the Statement of Net Position.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

## VI. Capital Assets

A summary of changes in general fixed assets follows:

	Balance 7/1/2018	Additions	Deletions	Balance 6/30/2019
Capital assets-not depreciated:				
Land	\$ 601,699	\$		\$ 601,699
Total capital assets-not depreciated:	601,699	-	-	601,699
Other capital assets:				
Buildings and improvements Machinery and equipment Vehicles	25,132,860 1,961,122 1,770,986	- 103,518 99,057	-	25,132,860 2,064,640 1,870,043
Total other capital assets:	28,864,968	202,575		29,067,543
Less accumulated depreciation:				
Buildings and improvements Machinery and equipment Vehicles	8,307,360 1,555,895 1,287,692	587,716 75,731 146,268	-	8,895,076 1,631,626 1,433,960
Total accumulated depreciation	11,150,947	809,715		11,960,662
Other capital assets, net	17,714,021	(607,140)		17,106,881
Total	\$ 18,315,720	\$ (607,140)	<u>\$ -</u>	\$ 17,708,580

Depreciation expense for the period was shown as unallocated in the Statement of Activities.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

#### VII. Pension Plans

#### 1. General Information

New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems).

#### 2. Plan Descriptions and Benefits Provided

#### Teachers' Retirement System (TRS)

The District participates in the New York State Teachers' Retirement System (TRS). This is a costsharing multiple-employer retirement system. The System provides retirement benefits as well as, death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. The System is governed by a 10 member Board of Trustees. System benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding the System, may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSSTR Comprehensive Annual Financial report which can be found on the System's website at www.nystrs.org.

#### **Employees' Retirement System (ERS)**

The District participates in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing multiple-employer retirement system. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at <u>www.osc.state.ny.us/retire/publications/index.php</u> or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### VI. Pension Plans (Continued)

#### **Funding Policies:**

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0 to 3.5 percent of their salary for their entire length of service. In addition, employee contribution rates under ERS Tier 6 vary based on a sliding salary scale. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education law.

Contributions for the current year and two preceding years were equal to 100 percent of the contributions required, and were as follows:

<u>Contributions</u>		
	ERS	TRS
2019	\$138,569	\$380,688
2018	\$140,441	\$358,687
2017	\$134,266	\$443,401

# 3. <u>Pension Liabilities</u>, <u>Pension Expense</u>, and <u>Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At June 30, 2019, the District reported the following (asset)/liability for its proportionate share of the net pension (asset)/liability for each of the Systems. The net pension (asset)/liability was measured as of March 31, 2019 for ERS and June 30, 2018 for TRS. The total pension (asset)/liability used to calculate the net pension (asset)/liability was determined by an actuarial valuation. The District's proportion of the net pension (asset)/liability was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the ERS and TRS Systems in reports provided to the District.

	ERS	TRS
Actuarial valuation date	1-Apr-18	30-Jun-17
Net pension liability/(asset)	\$271,414	(\$409,868)
District's portion of the Plan's total		
net pension liability	.0038307%	.022666%
Change in proportion since the		
prior measurement date	.0010028%	.007866%

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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## VII. Pension Plans (Continued)

For the year ended June 30, 2019, the District's recognized pension expense of \$169,499 for ERS and \$336,470 for TRS. At June 30, 2019 the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resource: Deferred Inflows of Resources			
	ERS	TRS	ERS	TRS
Differences between expected and actual experience	\$53,447	\$306,291	\$18,219	\$55,481
Changes of assumptions	68,222	1,432,759	0	0
Net difference between projected and actual earnings on pension plan investments	0	0	69,660	454,986
Changes in proportion and differences between the District's contributions and proportionate share of contributions	3,250	104,623	16,493	1,640
District's contributions subsequent to the measurement date	41,360	366,395	0	0
Total	\$166,279	\$2,210,068	\$104,372	\$512,107

District contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	ERS		<u>TRS</u>
Year ended:			
2019	\$ -	\$	429,198
2020	\$51,181		297,299
2021	(\$58,387)		47,789
2022	(\$7,142)		296,334
2023	\$34,896		202,936
Thereafter	\$0	\$	58,011

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### VII. Pension Plans (Continued)

#### 4. Actuarial Assumptions

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

Significant actuarial assumptions used in the valuations were as follows:

	ERS	<u>TRS</u>
Measurement date	March 31, 2019	June 30, 2018
Actuarial valuation date	April 1, 2018	June 30, 2017
Interest rate	7.0%	7.25%
Salary scale	4.20%	1.90%-4.72%
Decrement tables	April 1, 2010 - March 31, 2015 System's Experience	July 1, 2009 - June 30, 2014 System's Experience
Inflation rate	2.5%	2.25%

For ERS, annuitant mortality rates are based on April 1, 2010 – March 31, 2015 System's experience with adjustments for mortality improvements based on MP-2014. For TRS, annuitant mortality rates are based on July 1, 2009 – June 30, 2014 System's experience with adjustments for mortality improvements based on Society of Actuaries Scale AA.

For ERS, the actuarial assumptions used in the April 1, 2018 valuation are based on the results of an actuarial experience study for the period April 1, 2010 – March 31, 2015. For TRS, the actuarial assumptions used in the June 30, 2017 valuation are based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

#### VII. Pension Plans (Continued)

The long-term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized below:

	ERS	<u>TRS</u>
Measurement date	March 31, 2019	June 30, 2018
A set of Themes	0/	%
Asset Type	<u> </u>	
Domestic Equities	36%	33%
International Equities	14%	16%
Global equities	0%	4%
Private Equity	10%	8%
Real Estate	10%	11%
Domestic fixed income securities	0%	16%
Global fixed income securities	0%	2%
Private debt	0%	1%
Bonds and mortgages	17%	0%
Absolute return strategies	2%	0%
Opportunistic funds	3%	0%
Real estate debt	0%	7%
Cash Equivalents	1%	0%
Inflation-Indexed bonds	4%	0%
High yield fixed income securities	0%	1%
Real assets	3%	0%
Short-term	0%	1%

#### 5. Discount Rate

The discount rate used to calculate the total pension liability was 7.0 % for ERS and 7.25 % for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

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#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

#### VII. Pension Plans (Continued)

#### 6. <u>Sensitivity of the Proportionate Share of Net Pension Asset/Liability to the Discount Rate</u> <u>Assumption</u>

The following presents the District's proportionate share of the net pension asset/liability calculated using the discount rate of 7.0% for ERS and 7.25% for TRS, as well as what the District's proportionate share of the net pension (asset)/liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.0% or ERS and 6.25% for TRS) or 1-percentage point higher (8.0% for ERS and 8.25% for TRS) than the current rate :

ERS	1% Decrease	Current Assumption	1% Increase
	(6.0%)	(7.0%)	(8.0%)
Employer's proportionate share	(0.070)	(7.070)	(8:070)
Of the net pension (asset) liability	\$1,186,664	\$271,414	(\$497,461)
TRS	1%	Current	1%
	Decrease	Assumption	Increase
	(6.25%)	(7.25%)	(8.25%)
Employer's proportionate share			
Of the net pension (asset) liability	\$2,815,863	(\$409,868)	(\$3,112,135)

#### 7. Pension Plan Fiduciary Net Position

The components of the current-year net pension (asset)/liability of the employers as of the respective valuation dates, were as follows:

	ERS	TRS
Measurement date	March 31, 2019	June 30, 2018
Employers' total pension liability	\$ 189,803,429 \$	118,107,253,288
Plan Fiduciary Net Position	182,718,124	119,915,517,622
Employers' net pension liability/(asset)	7,085,305	(1,808,264,334)
Ratio of plan fiduciary net position to the		
Employers' total pension (asset)/liability	96.2700%	101.5300%

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

#### VII. Pension Plans (Continued)

#### 8. <u>Payables to the Pension Plan</u>

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31<sup>st</sup>. Accrued retirement contributions as of June 30, 2019 represent the projected employer contribution for the period of April 1, 2019 through June 30, 2019 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2019 amounted to \$41,360.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2019 are paid to the System in September, October and November 2019 through a state aid intercept. Accrued retirement contributions as of June 30, 2019 represent employee and employer contributions for the fiscal year ended June 30, 2019 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2019 amounted to \$366,395.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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## VIII. Long-Term Debt Obligations

Long-term liability balances and activity for the year are summarized below:

## 1. Long-Term Debt Interest

Ir	nterest paid	\$505,403
Р	ess interest accrued in the prior year lus, interest accrued in the current year mortization of defeasance loss	(25,507) 24,637 <u>58,333</u>

Total expense	<u>\$562,866</u>
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## 2. Changes

9	Restated								
	Balance						Balance	Dı	le Within
_	7/1/2018		Additions	Γ	Deletions		6/30/2019	C	ne Year
\$	13,925,000	\$	-	\$	645,000	\$	13,280,000	\$	665,000
	144,413		8,894		-		153,307		
	26,255,517		3,616,297		-		29,871,814		
							.=	-	
	121,826		149,588		-		271,414		
\$	40,446,756	\$	3,774,779	\$	645,000	\$	43,576,535		
	\$	Restated Balance 7/1/2018 \$ 13,925,000 144,413 26,255,517 121,826	Restated Balance 7/1/2018 \$ 13,925,000 \$ 144,413 26,255,517 121,826	Restated         Balance         7/1/2018       Additions         \$ 13,925,000       \$ -         144,413       8,894         26,255,517       3,616,297         121,826       149,588	Restated       Additions       E         7/1/2018       Additions       E         \$ 13,925,000       \$ -       \$         144,413       8,894       \$         26,255,517       3,616,297       \$         121,826       149,588       \$	Restated       Balance         7/1/2018       Additions       Deletions         \$ 13,925,000       \$ -       \$ 645,000         144,413       8,894       -         26,255,517       3,616,297       -         121,826       149,588       -	Restated       Balance         7/1/2018       Additions       Deletions         \$ 13,925,000       \$ -       \$ 645,000       \$         144,413       8,894       -       26,255,517       3,616,297       -         121,826       149,588       -       -       -       -	Restated       Balance       Balance         7/1/2018       Additions       Deletions       6/30/2019         \$ 13,925,000       \$ -       \$ 645,000       \$ 13,280,000         144,413       8,894       -       153,307         26,255,517       3,616,297       -       29,871,814         121,826       149,588       -       271,414	Restated       Balance       Balance       Dublem         7/1/2018       Additions       Deletions       6/30/2019       C         \$ 13,925,000       \$ -       \$ 645,000       \$ 13,280,000       \$         144,413       8,894       -       153,307       \$         26,255,517       3,616,297       -       29,871,814       271,414

Additions and deletions to compensated absences are shown net since it is impractical to determine these amounts separately.

#### 3. Maturity

a. The following is a summary of the debt issue	ea:
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	Issue	Final	Interest	C	Outstanding
Purpose	Date	Maturity	Rate		6/30/2019
Serial Bonds:					
Advanced refunding	2014	2029	3.125-3.875%	\$	460,000
Renovations	2015	2036	3.50%		12,820,000
Total				\$	13,280,000

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

## VIII. Long-Term Debt Obligations (Continued)

## 3. Maturity (Continued)

b. The following is a summary of maturing principal debt service requirements:

	Year	Pr	incipal	Interest	Total
Serial Bonds:	2020	\$	665,000	\$ 479,909	\$ 1,144,909
	2021		695,000	453,658	1,148,658
	2022		715,000	431,660	1,146,660
	2023		740,000	411,906	1,151,906
	2024		770,000	375,694	1,145,694
	2025 and thereafter	(	9,695,000	2,073,969	11,768,969
	Total	\$ 13	3,280,000	\$ 4,226,796	\$ 17,506,796

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### IX. Postemployment (Health Insurance) Benefits

#### A. General Information about the OPEB Plan

*Plan Description*- The District's defined benefit OPEB plan, provides OPEB for all permanent full-time general and public safety employees of the District. The plan is a single employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board. No assets are accumulated in a trust that meets the criteria in Paragraph 4 of Statement 75.

*Benefits Provided*- The District provides healthcare and life insurance benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the District offices and are available upon request.

*Employees Covered by Benefit Terms-* At June 30, 2019, the following employees were covered by the benefit terms:

Inactive members or beneficiaries currently receiving benefit payments	72
Inactive members entitled to but not yet receiving benefit payments	-
Active members	60
Total membership	132

#### **B.** Total OPEB Liability

The District's total OPEB liability of \$29,871,814 was measured as of July 1, 2018 and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs- The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

## IX. Postemployment (Health Insurance) Benefits (Continued)

#### B. Total OPEB Liability (Continued)

Inflation	3.0%
Salary Increases	varied by years of service and retirement system
Discount Rate	3.5%
Healthcare Cost Trend Rates	5.50% for 2018, decreasing to an ultimate rate of 3.84% by 2075

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

Mortality rates were based on the PUB-2010 Headcount-Weighted Table projected fully generationally using MP-2018.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period April 1, 2010-March 31, 2015.

## C. Changes in the Total OPEB Liability

Balance at June 30, 2018	\$26,255,517
Changes for the Year	
Service cost	635,774
Interest	1,018,809
Changes of benefit terms	(6,632)
Differences between expected and actual experience	1,970,971
Changes in assumptions or other inputs	1,139,149
Benefit payments	<u>(1,141,774)</u>
Net Changes	3,616,297
Balance at June 30, 2019	<u>\$29,871,814</u>

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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## IX. Postemployment (Health Insurance) Benefits (Continued)

### C. Changes in the Total OPEB Liability (Continued)

Changes of assumptions and other inputs reflect a change in the discount rate from 3.58% in 2018 to 3.50% in 2019.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate- The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.51%) or 1 percentage point higher (4.51%) than the current discount rate:

		Current	
	(2.50%)	Discount	(4.50%)
	1% Decrease	Rate (3.50%)	1% Increase
Total OPEB Liability	<u>\$36,778,936</u>	<u>\$29,871,814</u>	<u>\$26,365,842</u>

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates- The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rate:

	Healthcare <u>1% Decrease</u> Cost Trend Rates		1% Increase		
Total OPEB Liability	\$ 25,478,807	\$ 29,871,814	\$ 38,167,386		

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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## IX. Postemployment (Health Insurance) Benefits (Continued)

#### D. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the District recognized OPEB expense of \$759,977. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$1,689,404	\$-
Changes of assumptions or other inputs	<u>976,413</u>	( <u>962,569)</u>
Total	<u>\$2,665,817</u>	( <u>\$962,569)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30,	Amount
2020	\$253,800
2021	253,800
2022	253,800
2023	253,800
2024	253,800
Thereafter	434,248

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### X. Commitments and Contingencies

#### A. Risk Financing and Related Insurance

1. <u>General Information</u>

The Windham-Ashland-Jewett Central School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

#### 2. <u>Grants</u>

The School District has received grants, which are subject to audit by agencies of the State and Federal government. Such audits may result in disallowances and a request for a return of funds. Based on prior audits, the School District's administration believes disallowances, if any, will be immaterial.

#### 3. <u>Health Insurance</u>

The District participates in the Catskill Area Schools Employee Benefit Plan, a nonrisk-retained public entity risk pool for its employee health and accident insurance coverage. The pool is operated for the benefit of 20 individual governmental units located within the pool's geographic area and is considered a self-sustaining risk pool that will provide coverage for its member up to \$1,000,000 per insured event. The pool obtains independent coverage for insured events in excess of the \$1,000,000 limit, and the District has essentially transferred all related risk to the pool.

4. Workers' Compensation

The District participates in CATCOM, a risk-sharing pool, to insure Workers' Compensation claims. This is a public entity risk pool created under Article 5 of the Workers' Compensation law, to finance liability and risks related to Workers' Compensation claims.

## XI. Tax Abatement

The County of Greene enters into various property tax abatement programs for the purpose of economic development. The School District property tax revenue was reduced \$1,966. The District received Payment in Lieu of Tax (PILOT) payments totaling \$5,905.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

## XII. Other Disclosures

## A. <u>Summary of Reconciliation of Governmental Funds Balance Sheet</u> to the Statement of Net Position

Total governmental fund balance	\$ 3,041,129
Capital assets (net)	17,708,580
Net pension asset	409,868
Deferred outflows of resources	5,625,497
Bonds payable	(13,280,000)
Accrued interest payable	(24,637)
Net pension liability- proportionate share	(271,414)
Deferred inflows of resources	(1,579,048)
Compensated absences	(153,307)
OPEB obligations	(29,871,814)
Total net position	\$ (18,395,146)

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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## XII. Other Disclosures (Continued)

## B. <u>Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund</u> Balance to the Statement of Activities

Net changes in fund balance – total governmental funds	\$129,647
Capital outlays are expenditures in governmental funds, but are capitalized in the Statement of Net Position	202,575
Depreciation is not recorded as an expenditure in the governmental funds, but is recorded in the Statement of Activities	(809,715)
Repayments of Long-term Debt are recorded as expenditures in the governmental funds, but are recorded as payments of liabilities in the Statement of Net Position	e 645,000
Interest is recognized as an expense in governmental funds when paid. For governmental activities, interest expense is recognized as it accrues. The decrease in accrued interest during 2018/19 results in less expense.	870
Amortization of bond defeasance loss	(58,333)
(Increases) Decreases in proportionate share of net pension asset/liabil reported in the Statement of Activities do not provide for or require to use of current financial resources and therefore, are not reported as revenues or expenditures in the governmental funds:	
Teachers' Retirement System Employees' Retirement System	(51,464) (135,209)
Certain expenses in the Statement of Activities do not require the expenditure of current resources and are, therefore, not reported as expenditures in the governmental funds:	
OPEB obligations Compensated absences	(759,977) (8,894)
Change in Net Position – Governmental Activities	( <u>\$845,500)</u>

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### XIII. Stewardship, Compliance and Accountability

#### A. Budgetary Procedures and Budgetary Accounting

#### 1. Budgets

The District administration prepares a proposed budget for approval by the Board of Education for the governmental funds for which legal (appropriated) budgets are adopted. The voters of the District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line item level.

Appropriations established by adoption of the budget constitute a limitation on expenditures (and encumbrances), that may be incurred. Appropriations lapse at the fiscal year end unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (When permitted by law). These supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted.

The General Fund budget was increased to reflect the the receipt of gifts and donations in the amount of \$50,320 and carryover encumbrances in the amount of \$21,364.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital project funds expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

Special Aid Fund and School Lunch Fund have not been included because they do not have legally authorized budgets.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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## XIII. Stewardship, Compliance and Accountability (Continued)

### A. Budgetary Procedures and Budgetary Accounting (Continued)

2. Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time as the liability is incurred or the commitment is paid.

#### XIV. Subsequent Events

There were no significant subsequent events to report from the period of July 1, 2019 to September 16, 2019.

## WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT SCHEDULE OF REVENUES COMPARED TO BUDGET- GENERAL FUND For Year Ended June 30, 2019

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	 Original Budget	Final Budget			Actual		Variance Favorable (Unfavorable)		
REVENUES									
Local Sources									
Real property taxes	\$ 9,814,480	\$	9,814,480	\$	9,815,383	\$	903		
Other tax items	250,920		250,920		259,634		8,714		
Charges for services	-		-		-		-		
Use of money and property	11,548		11,548		51,632		40,084		
Sale of property and compensation for loss	-		-		14,063		14,063		
Miscellaneous	 69,452		119,772		203,282		83,510		
Total Local Sources	 10,146,400		10,196,720		10,343,994		147,274		
State Sources	1,542,614		1,542,614		1,516,756		(25,858)		
Federal Sources	 -				2,554	t	2,554		
Total Revenues	 11,689,014		11,739,334		11,863,304		123,970		
Other Sources									
Operating transfers in	 215,636		215,636		_		(215,636)		
Total Revenues and Other Financing Sources	 11,904,650		11,954,970		11,863,304	\$	(91,666)		
Appropriated Fund Balance	250,000		250,000						
Appropriated Reserves	 -		21,364						
Total Revenues, Other Financing Sources, Appropriated Fund Balance and Reserves	\$ 12,154,650	\$	12,226,334						

## WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT SCHEDULE OF EXPENDITURES, OTHER USES AND ENCUMBRANCES COMPARED TO BUDGET-GENERAL FUND For Year Ended June 30, 2019

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EXPENDITURES	Original Budget		Final Budget	 Actual	Enc	umbrances	F	Variance Favorable nfavorable)
General Support								
Board of education	\$ 19,225	\$	19.375	\$ 17,229	\$	12	\$	2,134
Central administration	239,499		239,904	235,460		-		4,444
Finance	260,745		253,591	236,751		-		16,840
Staff	39,000		97,624	93,484		-		4,140
Central services	779,833		789,908	642,182		31,400		116,326
Special items	199,000	<del></del>	203,412	 203,371		-		41
Total General Support	1,537,302		1,603,814	 1,428,477		31,412		143,925
Instruction								
Instruction, administration and improvement	330,042		329,139	322,363		-		6,776
Teaching - regular school	3,268,325		3,152,477	3,069,368		500		82,609
Programs for children with handicapping								
conditions	866,000		1,058,628	1,021,456		-		37,172
Occupational education	165,000		111,421	92,856		-		18,565
Teaching - special school	7,750		7,750	3,535		-		4,215
Instructional media	319,346		319,515	290,999		-		28,516
Pupil services	557,565		548,709	 522,656		-		26,053
Total Instructional	5,514,028		5,527,639	 5,323,233		500		203,906
Pupil Transportation	741,940		742,260	681,762				60,498
Employee Benefits	3,200,977		3,182,093	3,131,395				50,698
Debt Service								
Principal	645,000		645,000	645,000		-		-
Interest	505,403		505,403	 505,403		-		-
Total Expenditures	12,144,650	1	2,206,209	 11,715,270		31,912		459,027
OTHER FINANCING USES								
Operating transfers out	10,000	-	20,125	 19,716				409
Total Expenditures and Other Financing Uses	\$ 12,154,650	<u>\$ 1</u>	2,226,334	 11,734,986	\$	31,912	\$	459,436
Net change in fund balance				128,318				
Fund balance- Beginning				 2,054,144				
Fund balance- Ending				\$ 2,182,462				

## WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY For Year Ended June 30, 2019

	 2019				
Total OPEB Liability					
Service Cost at end of year	\$ 635,774				
Interest	1,018,809				
Changes of benefit terms	(6,632)				
Difference between expected					
and actual experience	1,970,971				
Changes of assumptions or					
other inputs	1,139,149				
Benefit payments	(1,141,774)				
Net change in Total OPEB					
Liability	3,616,297				
Total OPEB Liability- beginning	26,255,517				
Total OPEB Liability- ending	\$ 29,871,814				
Covered-employee payroll	 3,978,040				
Total OPEB Liability as a					
percentage of covered-employee					
payroll	750.90%				

#### WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION ASSET/LIABILITY

June 30, 2019

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	Teach	ers' Retirement			
	2019	2018	2017	2016	2015
District 's proportion of the net pension asset/liability	.022666%	.0238740%	.0238420%	.0244290%	.0247830%
District's proportionate share of the net pension (asset)/liability	\$ (409,868)	\$ (181,468)	\$ 255,359	\$ (2,537,397)	\$ (2,760,649)
District's covered-employee payroll	\$ 3,450,046	\$3,692,104	\$ 3,783,285	\$ 3,679,071	\$ 3,660,806
District's proportionate share of the net pension asset/liability as a percentage of its covered-employee payroll	11.88%	4.92%	6.75%	68.97%	75.45%
Plan fiduciary net position as a percentage of the total pension liability	101.53%	100.66% 99.01%		110.46%	111.48%
	Employ	vees' Retirement	System		
	2019	2018	2017	2016	2015
District 's proportion of the net pension liability	.0038307%	.0037747%	.0037517%	.0040296%	.0040713%
District's proportionate share of the net pension liability	\$ 271,414	\$ 121,826	\$ 352,517	\$ 646,756	\$ 137,539
District's covered-employee payroll	\$ 1,006,984	\$1,022,193	\$ 969,619	\$ 1,032,917	\$ 995,428
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	26.95%	11.92%	36.36%	62.65%	13.82%
Plan fiduciary net position as a percentage of the total pension liability	96.27%	98.24%	94.70%	90.70%	97.90%

#### WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT SCHEDULE OF DISTRICT CONTRIBUTIONS

June 30, 2019

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			Teachers' Retirement System							
		2019	2018		2017		2016			2015
Contractually required contribution	\$	366,395	\$	364,963	\$	443,401	\$	487,844	\$	643,276
Contributions in relation to the contractually required contribution		366,395		364,963		443,401		487,844		643,276
Contribution deficiency (excess)		-		-		-	\$	-	\$	<b></b>
District's covered-employee payroll	\$	3,450,046	\$	3,692,104	\$	3,783,285	\$	3,679,071	\$	3,660,806
Contributions as a percentage of covered employee payroll		10.62% 9.88%		9.88%	11.72%		13.26%		17.57%	
			En	ployees' Ret	tirement System					
		2019	2018		2017		2016		2015	
Contractually required contribution	\$	138,569	\$	145,637	\$	144,908	\$	175,436	\$	182,915
Contributions in relation to the contractually required contribution		138,569		145,637		144,908		175,436		182,915
Contribution deficiency (excess)	\$			-	\$	-	\$	-		-
District's covered-employee payroll	\$	1,006,984	\$	1,022,193	\$	969,619	\$	1,032,917	\$	995,428
Contributions as a percentage of covered employee payroll	13.76%		14.25%		14.94%		16.98%		18.38%	

## WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT SCHEDULE OF CHANGE FROM ORIGINAL BUDGET TO FINAL BUDGET AND REAL PROPERTY TAX LIMIT For Year Ended June 30, 2019

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#### CHANGE FROM ORIGINAL BUDGET TO FINAL BUDGET

Original Budget			\$	12,154,650		
Additions:						
Prior year's encumbrances	\$	21,364				
Gifts and donations		50,320	<b></b>	71,684		
Final Budget			\$	12,226,334		
SECTION 1318 OF REAL PROPERTY TAX LAW I	JIMIT	CALCUL	ATIC	DN		
2019-20 Voter-approved Expenditure Budget					\$	12,321,496
Maximum allowed (4% of 2019-2020 Budget)					\$	492,860
General Fund Fund Balance Subject to Section 1318 o	f Real	Property Ta	ax La	w*:		
Unrestricted fund balance:						
Committed fund balance			\$	-		
Assigned fund balance				281,912		
Unassigned fund balance				500,835		
Total unrestricted fund balance			\$	782,747		
Less:				050.000		
Appropriated fund balance	1.0			250,000		
Encumbrances included in committed and assigned	ed fund	d balance		31,912		
Total adjustments			\$	281,912		
General Fund Fund Balance Subject to Section	a 1318	of Real Pro	perty	Tax Law	\$	500,835
Actual percentage						4.07%
* Per Office of the State Comptroller's "Fund Balance Re	-	-		• •		

\* Per Office of the State Comptroller's "Fund Balance Reporting and Governmental Fund Type Definitions", Opdated April 2011 (originally Issued November 2010), the portion of General Fund Fund Balance subject to Section 1318 of the Real Property Tax Law is: unrestricted fund balance (i.e., the total of the committed, assigned and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

#### WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT SCHEDULE OF PROJECT EXPENDITURES- CAPITAL PROJECTS FUND For Year Ended June 30, 2019

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			Expenditures				Met	_			
	Original	Revised	Prior	Current		Unexpended	Proceeds of	Local	State		Fund Balance
PROJECT TITLE	Budget	Budget	Years	Year	Total	Balance	Obligations	Sources	Sources	Total	June 30, 2019

NO ACTIVITY

## WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT SCHEDULE OF INVESTMENT IN CAPITAL ASSETS, NET OF RELATED DEBT FOR THE YEAR ENDED JUNE 30, 2019

Capital assets, net		\$ 17,708,580
Deduct: Short-term portion of bonds payable	\$ 665,000	
Long-term portion of bonds payable	12,615,000	13,280,000
Net investment in capital assets		\$ 4,428,580

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Education of the Windham-Ashland-Jewett Central School District:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the fiduciary funds of the Windham-Ashland-Jewett Central School District as of and for the year ended June 30, 2019, and the related notes to the financial statements which collectively comprise the District's basic financial statements and have issued our report thereon dated September 16, 2019.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Windham-Ashland-Jewett Central School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Windham-Ashland-Jewett Central School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Windham-Ashland-Jewett Central School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Windham-Ashland-Jewett Central School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain other matters that we have reported to the Audit Committee, Board of Education and management in our accompanying management letter.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards*, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kaymond G. Prenser, CPA, PC

Claverack, New York September 16, 2019

## RAYMOND G. PREUSSER, CPA, P.C.

Certified Public Accountants P.O. Box 538 Claverack, New York 12513

> Telephone: (518) 851-6650 Fax: (518) 851-6675

To the Board of Education of the Windham-Ashland-Jewett Central School District:

In planning and performing our audit of the financial statements of the governmental activities, each major fund, and the fiduciary funds of the Windham-Ashland-Jewett Central School District as of and for the year ended June 30, 2019, in accordance with auditing standards generally accepted in the United States of America, we considered the Windham-Ashland-Jewett Central School District's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Windham-Ashland-Jewett Central School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Windham-Ashland-Jewett Central School District's internal School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be significant deficiencies or material weaknesses, and, therefore, there can be no assurance that all such deficiencies have been identified. We did not identify any deficiencies in internal control that we consider to be material weaknesses.

During our audit, we noted certain matters involving the internal control and other operational matters that are presented for your consideration. This letter does not affect our report dated September 16, 2019 on the financial statements of the Windham-Ashland-Jewett Central School District. We will review the status of these comments during our next audit engagement. Our comments and recommendations, all of which have been discussed with appropriate members of management, are intended to improve the internal control or result in other operating efficiencies.

We will be pleased to discuss these comments in further detail at your convenience, perform any additional study of these matters, or assist you in implementing the recommendations. Our comments are summarized as follows:

Other Matters:

#### Fund Balance

Section 1318 of Real Property Tax Law establishes the maximum unassigned fund balance that can be retained by a school district. The current law limits this amount to 4% of the ensuing year's budget. The district's financial statements for the year ended June 30, 2019 indicate that the unassigned fund balance is in excess of the legal limit, by \$7,975.

#### Fixed Assets

During our audit, we noted that a physical inventory with historical cost figures has not been completed in several years.

We recommend a full physical inventory be completed by a fixed asset appraisal company to update the fixed assets.

This communication is intended solely for the information and use of the Board of Education, management, the audit committee, the New York State Education Department and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the Business Office personnel for their courtesies received during the course of our audit.

> Very truly yours, RAYMOND G. PREUSSER, CPA, P.C.

Scott R Preusser